



**CITY OF LA VISTA
8116 PARK VIEW BOULEVARD
LA VISTA, NE 68128
P: (402) 331-4343**

**PLANNING COMMISSION AGENDA
JULY 1, 2021 – 6:30 P.M.**

- 1. *Call to Order***
- 2. *Approval of Meeting Minutes – May 20, 2021***
- 3. *Old Business***
- 4. *New Business***
 - A. *Rotella’s Italian Bakery Blight and Substandard Study***
 - i. Staff Report – Bruce Fountain, AICP
 - ii. Public Hearing
 - iii. Recommendation
- 5. *Comments from the Floor***
- 6. *Comments from the Planning Commission***
- 7. *Comments from Staff***
- 8. *Adjournment***

The public is welcome and encouraged to attend all meetings. If special accommodations are required, please contact City Hall prior to the meeting at (402) 331-4343. A copy of the Open Meeting Act is posted in the Council Chamber. Citizens may address the Planning Commission about items not on the agenda under “comments from the floor”. Comments should be limited to three minutes. We ask for your cooperation in order to provide for an organized meeting.



MEETING MINUTES
CITY OF LA VISTA PLANNING COMMISSION
8116 PARK VIEW BOULEVARD, LA VISTA, NE 68128
P: (402) 593-6400

THURSDAY, MAY 20, 2021 AT 6:30 P.M.

The City of La Vista Planning Commission held a meeting on Thursday, May 20th, 2021 in the Harold “Andy” Anderson Council Chamber at La Vista City Hall, 8116 Park View Boulevard. Legal notice of the public meeting and hearing were posted, distributed, and published according to Nebraska law. Notice was simultaneously given to all members of the Planning Commission. All proceedings shown were taken while the convened meeting was open to the attendance of the public. The following Planning Commission members were present and absent:

PRESENT: Mike Krzywicki, Gayle Malmquist, Harold Sargus, John Gahan, Patrick Coghlan, and Josh Frey.

ABSENT: Jason Dale, Mike Circo, and Kathleen Alexander.

STAFF PRESENT: Chris Solberg, Deputy Community Development Director; Bruce Fountain, Community Development Director; Cale Brodersen, Assistant City Planner; Meghan Engberg, Permit Technician; Rachel Carl, Assistant to City Administrator; Jeff Calentine, Deputy Director of Public Works; and Pat Dowse, City Engineer.

1. Call to Order

The meeting was called to order by Chairman Wetuski at 6:30 p.m. Copies of the agenda and staff reports were made available to the public.

2. Approval of Meeting Minutes From April 15, 2021

Motion: *Malmquist* moved, seconded by *Sargus*, to **approve** the April 15th, 2021 minutes.

RESULT:	Motion carried 7-0.
MOTION BY:	Malmquist
SECONDED BY:	Sargus
AYES:	Krzywicki, Gahan, Coghlan, Frey, Sargus, Wetuski, and Malmquist
NAYS:	None
ABSTAINED:	None
ABSENT:	Dale, Circo, and Alexander

3. Old Business

None.

4. New Business

A. Final Plat – La Vista City Centre Replat 4 – La Vista City Centre, LC

- i. **Staff Report – Christopher Solberg, AICP:** Solberg stated that the Final Plat for La Vista City Centre Replat 4 was first presented to and approved by the Planning Commission in March of 2020. However there were delays in the project and in the recording of the Final Plat due to the pandemic. This agenda item then came before the Planning Commission again this past February because the Subdivision Regulations require that the Final Plat come back for reapproval if it is not recorded with the Sarpy County Register of Deeds within 90 days. It was approved by the Commission, but never went to City Council because staff was waiting for other items related to this project to come forward. Since the last approval in February, the City's architect that is designing the pavilion in Central Park has requested some minor changes to the lot lines to more appropriately accommodate the City's planned facility. Staff recommends reapproval of the Final Plat for La Vista City Centre Replat 4, subject to satisfaction of all applicable requirements, including without limitation, notice, hearing, recording of redevelopment agreement amendment, subdivision agreement amendment, and applicable property conveyances.
- ii. **Recommendation:** Gahan moved, seconded by Frey, to recommend **approval** for La Vista City Centre Replat 4 Final Plat, La Vista City Centre, LLC.

RESULT:	Motion carried 7-0.
MOTION BY:	Gahan
SECONDED BY:	Frey
AYES:	Krzywicki, Gahan, Coghlan, Frey, Sargus, Wetuski, and Malmquist
NAYS:	None
ABSTAINED:	None
ABSENT:	Dale, Circo, and Alexander

B. 2022-2026 Capital Improvement Plans

- i. **Staff Report- Rachel Carl & Jeff Calentine:** Calentine introduced Rachel Carl, who has recently started a new role with the City as Assistant to the City Administrator. He prefaced that Rachel will be coordinating and presenting on the Capital Improvements Plan from now on as part of her role. Carl presented the CIP for the years 2022-2026, breaking down the individual projects into 4 main categories; Streets, Sewers, Parks, and Public Facilities. Carl also updated the Commission on changes that have been made to previously programmed projects.

Calentine updated the Commission on the East La Vista Sewer Project and Pavement Rehabilitation project. He said that the project has started to gain traction and may be starting shortly. Calentine mentioned that he had submitted a needs assessment to the State of Nebraska for some loan funding for this project. The State recently approved a 0% interest loan for this type of sanitary sewer work, and this project is eligible. Calentine said that City staff have met with HDM, who had done some preliminary design and investigative work on the original House of Nines area (Harrison St. to South 69th and east of 72nd St.) where there is some sanitary sewer work that needs to be done and we have them working on a final design for the project.

Sargus asked if every area indicated on the shown map was going to be replaced.

Calentine said that most of the sanitary sewer will be CIPP lined, but that there are some areas that will have to be dug down and point replacements will need to be done. They will be lining some of the laterals that connect to the City's main outside of their pavement, so if a homeowner must replace their sanitary line, it won't affect the pavement rehabilitation that will have recently been completed.

Gahan mentioned the street cut on Park View Blvd. and asked if that situation will be avoided in East La Vista by lining the laterals outside of the pavement.

Calentine confirmed that it would be.

Frey brought up the Cimarron Woods Project and asked why the City would be responsible for a culvert that goes under a railroad.

Dowse said that the way the project is set up, the SID is going to do majority of the work. The City is going to help with the design and permitting process.

Frey asked if there was any responsibility on the railroad's part.

Dowse said they have worked with the railroad tirelessly for the past couple of years and that the railroad feels it isn't their issue.

Fountain mentioned the planning studies included in the CIP that are going to be started and will eventually be presented to the Commission for review and recommendation. The studies will look at a land use plan update as well as a bicycle and pedestrian trails plan.

Krzywicki asked if there was anything in the packet that gave an update on the West Giles Road project to align it with Giles Rd.

Solberg said it's on their radar long-term, but it has a large dollar figure to it, and they are looking at a few different financing options to help get that completed.

ii. **Public Hearing: Wetuski opened the Public Hearing.**

Wetuski closed the Public Hearing as no members of the public came forward.

iii. **Recommendation:** Malmquist moved, seconded by Sargus, to recommend **approval** of the 2022-2026 Capital Improvement Plan as presented.

RESULT:	Motion carried 7-0.
MOTION BY:	Malmquist
SECONDED BY:	Sargus
AYES:	Krzywicki, Gahan, Coghlan, Frey, Sargus, Wetuski, and Malmquist
NAYS:	None
ABSTAINED:	None
ABSENT:	Dale, Circo, and Alexander

5. Comments from the Floor

None.

6. Comments from the Planning Commission

None.

7. Comments from Staff

Fountain mentioned that the American Heritage Firearms, LLC Conditional Use Permit was approved by City Council Tuesday night, as well as the Zoning Text Amendment for the Wireless Communications Facilities update.

Fountain mentioned that the City Council is letting the facemask mandate expire May 25th and they will not be renewing it at this time. He said that CDC guidelines will be followed throughout the City and City Staff will not be required to wear facemasks if fully vaccinated. He said that Commissioners will not have to wear facemasks to meetings if they are fully vaccinated but we would encourage those who are not to continue wearing them.

Krzywicki asked if there were any future plans to livestream and keep archived online any public meetings.

Solberg said that was considered when the Council Chambers system was initially set up, but the strategic decision was made not to at that time. Solberg said that it is something they have reconsidered recently, but it just hasn't gone forward yet.

Krzywicki said that the reason he brought it up was because he has witnessed a lot of concern from La Vista residents on social media about things the City does and the more information that gets put out there, the less surprises there are when something happens.

Solberg said that La Vista's Community Relations Coordinator has done a great job with social media so far and that it's an item that's been discussed with Community Development. One idea we are exploring is an annual report to the public on past and future developments. Solberg said that multiple options are being considered and agreed that more information provided to the public would be beneficial.

8. Adjournment

Wetuski adjourned the meeting at 6:54 p.m.

Reviewed by Planning Commission:

Planning Commission Secretary

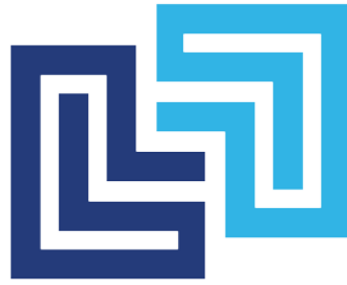
Planning Commission Chair

Date

AGENDA ITEM 4A

**Rotella's Italian Bakery
Blight and Substandard Study**

MEMO



TO: Planning Commission Members

FROM: Bruce Fountain, Community Development Director

CC: City Council Members and applicable City Staff

DATE: 6/22/2021

RE: Rotella's Italian Bakery Blight and Substandard Determination Study

Agenda Item 4A: Rotella's Italian Bakery Blight and Substandard Study

BACKGROUND

Rotella's Italian Bakery is considering an expansion of their operations at their facilities in La Vista, generally located at the southeast corner of 108th Street and Harrison. In order to proceed with this expansion, Rotella's is requesting the City's assistance through the Tax Increment Financing (TIF) economic development incentive. Before TIF can be considered, the City Council must declare an area to be "blighted and substandard" under specific conditions set forth in State Statutes before a redevelopment plan can be prepared. To begin this process, Rotella's hired Hanna:Keelan Associates, P.C. as their consultant to conduct the blight and substandard study for certain properties in and around the current Rotella's Italian Bakery campus, as depicted by the map within the Study.

PROCESS

On June 1, 2021, City Council approved of a resolution to submit the blight and substandard study prepared by Hanna:Keelan to the Planning Commission with the question whether or not the area should be designated substandard and blighted.

A written recommendation from the Planning Commission must be submitted to Council within 30 days as to whether or not the area should be designated as substandard and blighted (based on factors including the study, and in consideration of public comment at the hearing, if any).

Subsequently, City Council will hold a public hearing and consider adopting a resolution to declare the area substandard and blighted and in need of redevelopment. Should such resolution be approved, Council will then authorize the applicant to prepare a Redevelopment Plan. The proposed Redevelopment Plan will be submitted to the Planning Commission for review and recommendations as to conformity with the City of La Vista Comprehensive Plan.

REVIEW FOR COMPLIANCE WITH STATE STATUTES

In conjunction with the City's internal staff review of the Study, the City contracted with Marvin Planning Consultants (MPC) to provide a third-party review and professional opinion regarding the methodology, analysis, and conclusion(s) of the Rotella's Italian Bakery Blight and Substandard Determination Study. This third-party review was undertaken to best determine if we are in agreement with the study's conclusion of the outlined area being eligible for designation as blighted and substandard according to the State Statute criteria.

A copy of the review letter from Keith Marvin, President of MPC, is attached for your consideration. In short, MPC found that the study correctly identifies several factors in the area which meet the criteria required by State Statutes for declaring an area blighted and substandard. Therefore, MPC agrees that the area qualifies as blighted and substandard under Nebraska State Statutes. A minor change in the study is recommended, however. MPC recommends, and City staff agrees, that the boundary of the study area be updated to assure the inclusion of all public right-of-way adjacent to the identified parcels.

Planning Staff has also reviewed the study and agrees with the conclusions found by MPC. Specifically, the study finds the strong or reasonable presence of the following Substandard Factors:

- Dilapidation/deterioration
- Age or obsolescence
- Inadequate provision for ventilation, light, air, sanitation or open spaces
- Any combination of factors that are detrimental to the public health, safety, morals or welfare

In addition, the study also finds the strong or reasonable presence of the following Blight Factors:

- A substantial number of deteriorated or dilapidated structures
- Existence of defective or inadequate street layout (including street conditions)
- Faulty lot layout in relation to size, adequacy, accessibility or usefulness
- Insanitary or unsafe conditions
- Deterioration of site or other improvements

- Improper subdivision or obsolete platting
- The existence of conditions which endanger life or property by fire or other causes
- Other environmental and blighting factors

RECOMMENDATION

Staff agrees with the Executive Summary of the Rotella's Italian Bakery Blight and Substandard Determination Study which states:

“While it may be concluded the mere presence of a majority of the stated Factors may be sufficient to make a finding of blight and substandard, this evaluation was made on the basis that existing Blight and Substandard Factors must be present to an extent which would lead reasonable persons to conclude public intervention is appropriate or necessary to assist with any development or redevelopment activities. Secondly, the distribution of Blight and Substandard Factors throughout the Rotella's Italian Bakery Redevelopment Area must be reasonably distributed so basically good areas are not arbitrarily found to be blighted simply because of proximity to areas which are blighted and substandard.

On the basis of this approach, the Rotella's Italian Bakery Redevelopment Area is found to be eligible as blighted and substandard within the definition set forth in the legislation.”

After our review, and in consultation with MPC, staff recommends that the Planning Commission find that the area identified within the Rotella's Italian Bakery Blight and Substandard Determination Study qualifies under Nebraska State Statutes to be designated as blighted and substandard, and recommend that the La Vista Community Development Agency (City Council) approve the blighted and substandard designation of said area. Staff makes this recommendation with the following conditions:

- 1) All maps within the Study which identify the area boundaries should be updated to include the public right-of-way adjacent to the identified parcels.
- 2) Table 3 within the Study should be updated to show corrected acreages with the area of the adjacent public right-of-way added into the calculated total area of the Study area.

Attachments:

- Rotella's Italian Bakery Redevelopment Area Blight and Substandard Determination Study
- Review/recommendation letter from Keith Marvin, AICP – Marvin Planning Consultants



FRASER STRYKER

PC LLO

LAWYERS

500 ENERGY PLAZA
409 SOUTH 17TH STREET
OMAHA, NEBRASKA 68102-2663
TELEPHONE 402.341.6000
TELEFAX 402.341.8290
WWW.FRASERSTRYKER.COM

DANIEL C. PAULEY
DIRECT DIAL: 402.978.5286
DPAULEY@FRASERSTRYKER.COM

May 12th, 2021

City of LaVista
Attn: Bruce Fountain, AICP
Community Development Director

VIA EMAIL: bfountain@cityoflavista.org

RE: Rotella's Italian Bakery Redevelopment Area Blight Study Submittal

Dear Bruce:

For consideration, we attach the recently completed Blight Study which was commissioned by our client to support their project. The proposed project is a state of the art Cold Storage Facility to be built on property they purchased that adjoins their current campus located in LaVista.

Below is a summary of the planned project to be located on the bakery's campus. The project planned is a state of the art fully automated vertical cold storage facility. This project is part of a larger plan to help increase production and reduce down time. The onsite cold storage facility will help vertically integrate the Rotella business by allowing them to manage and control the storage of product produced, which is critical to their business. Once complete the company expects increased production, efficiency, and employment.

We are submitting a request for Tax Increment Financing to aid in the development of this project, but for TIF the project would not be feasible. The initial estimate of the planned project was approximately ~\$60M, because of the pandemic and record construction cost increases particularly in steel the project has escalated to an estimate of ~\$80M+. The price escalations are very fluid and we as a team continue to monitor the market daily. In addition to the construction cost increases we are facing interest rate risk with possibility of pending inflation, which also poses a threat to the project. Because of these to outside non controllable influences (construction cost increases and interest rate risk) Tax Increment Financing is critical to this project.

May 12th, 2021

Page 2

Once complete this project will not only be one of a kind in Nebraska, but in the mid-west. Housing a automated system that will take the Bakery decades into the future. The facility will also employ up to 25 new FTE's and with the increased production elsewhere we anticipate adding an additional 50 new FTE's to accommodate the new production.

The value of this project's success is that Rotella's Italian Bakery, Inc will be able to maximize its output, increase hiring, increase production, and meet its strategic long-term plans without having to look at other strategic options which could include relocating parts of its operation.

Please let me know if you have any further questions regarding this submittal.

Very truly yours,

A handwritten signature in blue ink, appearing to read "Daniel C. Pauley". The signature is stylized with large, sweeping letters.

Daniel C. Pauley
FOR THE FIRM

DCP:

cc: joshb@woodburycorp.com

City of La Vista, Nebraska.

Rotella's Italian Bakery Redevelopment Area.

Blight & Substandard Determination Study.

May, 2021.



TABLE OF CONTENTS

Table of Contents	i
List of Tables and Illustrations.....	ii
Blight and Substandard Determination Study	1
Executive Summary.....	1
Purpose of Study	1
Location	1
Conclusion	9
1. Basis for Redevelopment.....	10
2. The Study Area.....	12
3. The Research Approach	16
4. Eligibility Survey and Analysis Findings	17
Substandard Factors	
(1) Dilapidation/Deterioration of Structures	17
(2) Age or Obsolescence.....	22
(3) Inadequate Provision for Ventilation, Light, Air, Sanitation or Open Spaces	24
(4) Any Combination of Factors that are Detrimental to the Public Health, Safety, Morals or Welfare	25
Blight Factors	
(1) Dilapidation/Deterioration of Structures	27
(2) Existence of Defective or Inadequate Street Layout.....	31
(3) Faulty Lot Layout in Relation to Size, Adequacy, Accessibility or Usefulness.....	34
(4) Insanitary and Unsafe Conditions.....	35
(5) Deterioration of Site or Other Improvements	36
(6) Diversity of Ownership	37
(7) Tax or Special Assessment Delinquency Exceeding the Fair Value of the Land	37
(8) Defective or Unusual Condition of Title.....	39
(9) Improper Subdivision or Obsolete Platting.....	39
(10) The Existence of Conditions which Endanger Life or Property by Fire and Other Causes.....	40
(11) Other Environmental and Blighting Factors	41
(12) Additional Blighting Conditions	42
5. Determination of Redevelopment Area Eligibility.....	43

Appendix

Structural/Site Conditions Survey Form	44
Structural/Site Conditions Survey: Results Spreadsheet	45

LIST OF TABLES

Tables

1	Substandard Factors	5
2	Blight Factors	7
3	Existing Land Use	13
4/5	Exterior Survey Findings	20/22

LIST OF ILLUSTRATIONS

Illustrations

1	Context Map	2
2	Existing Land Use Map	14
3	Zoning Districts Map	15
4	Overall Structure Conditions Map	21
5	Age of Structures Map	23
6	Overall Site Conditions Map	26
7	Street Conditions Map	32
8	Sidewalk Conditions Map	33
9	Diversity of Ownership Map	38

HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

*** Lincoln, Nebraska * 402.464.5383 ***

La Vista, Nebraska
Blight & Substandard Determination Study
Rotella's Italian Bakery Redevelopment Area

BLIGHT & SUBSTANDARD DETERMINATION STUDY

EXECUTIVE SUMMARY

Purpose of Study

The purpose of this **Blight and Substandard Determination Study** is to apply the criteria set forth in the **Nebraska Community Development Law**, Section 18-2103, to the proposed **Rotella's Italian Bakery Redevelopment Area** in the City of La Vista, Nebraska. **The proposed Redevelopment Area will not become official, as per the Law, until the approval of this Study and declaration of blight and substandard of the Area by the La Vista City Council.**

The Rotella's Italian Bakery business has been family owned and operated for 100+ years, providing job opportunities and economic input to the La Vista community. The proposed project for the **Rotella's Italian Bakery Redevelopment Area** will have an estimated development budget of \$60,000,000 and include both the improvement and modernization and construction of new operational facilities. To assist in financing this proposed project, the Rotella family will utilize a mix of both public and private financing. Tax increment financing will be requested of the City of La Vista to assist in funding a share of the proposed redevelopment project. This request will occur proceeding the declaration of blight and substandard and the preparation of both a **Redevelopment Plan** and **Cost Benefit Analysis** and approval of such by the La Vista City Council.

Location

The proposed **Rotella's Italian Bakery Redevelopment Area** is located entirely within the current Corporate Limits of the City of La Vista, as depicted in **Illustration 1, Context Map, Page 2**. The **Area** equals approximately **59 acres**. The **Area** is comprised primarily of industrial land uses, but also includes the historic Portal Cemetery (1879). The proposed **Rotella's Italian Bakery Redevelopment Area** includes the following **Property IDs** of record and all associated public right-of-ways, on file with the Sarpy County Assessor's Office, including Gertrude Street and associated public right-of-ways.

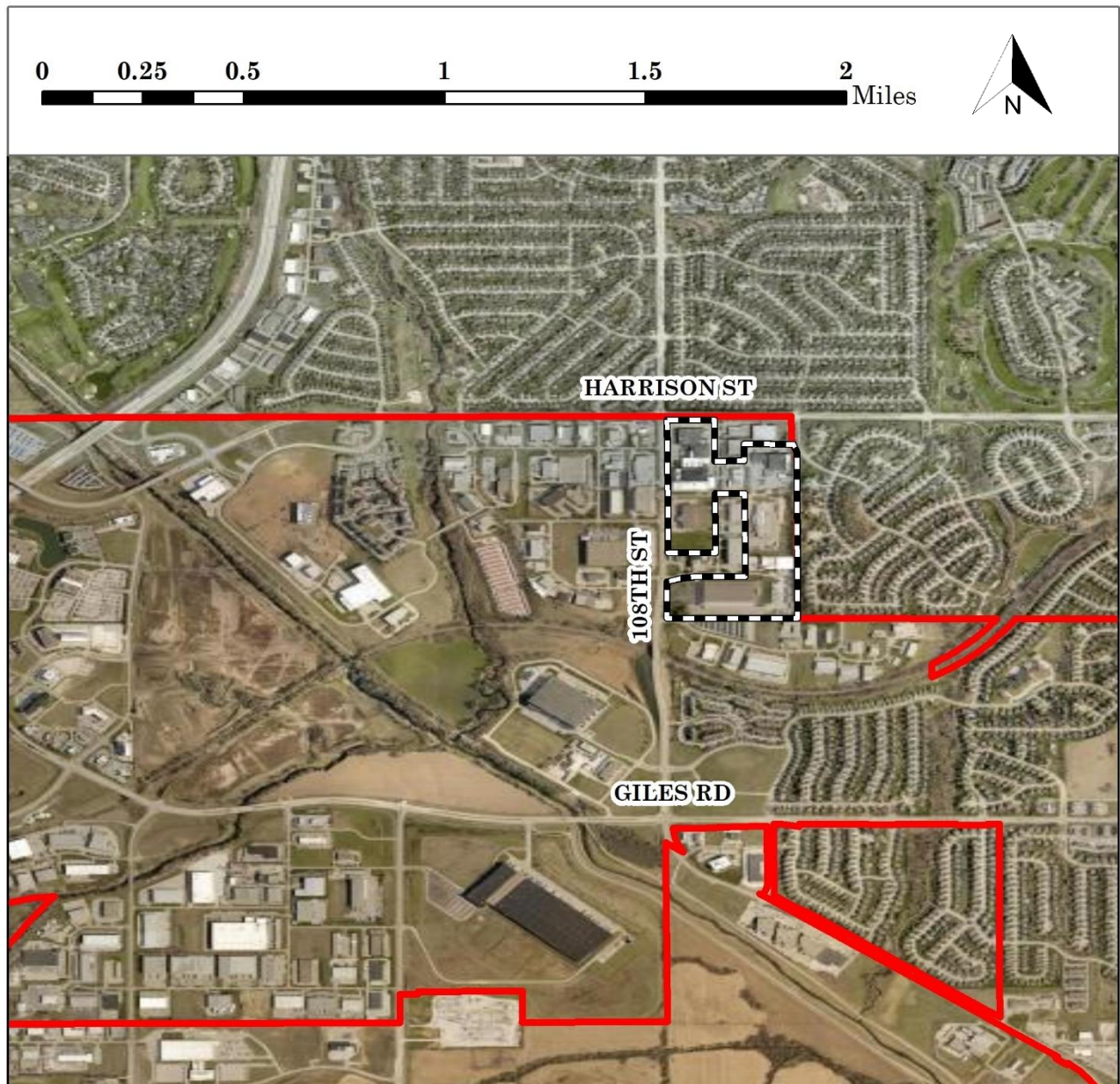
11595685	11604937	10944745	10522336
10522603	10522417	10415017	10526153

The proposed **Redevelopment Area** includes the Rotella's Italian Bakery retail shop, production facilities and associated warehouses. Additionally, Portal Cemetery, R+L Carriers, United State Cold Storage and the Millard Metal Services office are within the **Area**. The majority of these structures are 40+ years of age and have experienced some level of deterioration.



CONTEXT MAP – ILLUSTRATION 1

ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA LA VISTA, NEBRASKA



LEGEND

 LA VISTA CORPORATE LIMITS

 REDEVELOPMENT AREA BOUNDARY

HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

*** Lincoln, Nebraska * 402.464.5383 ***

La Vista, Nebraska
Blight & Substandard Determination Study
Rotella's Italian Bakery Redevelopment Area

This **blight and substandard evaluation** included a detailed **exterior structural survey of eight structures**, a **field inventory** of their associated **parcels**, conversations with both City of La Vista and Metropolitan Utilities District staff, and a review of available reports and documents containing information which could substantiate the existence of **blight and substandard conditions**.

SUBSTANDARD AREA

As set forth in the Nebraska legislation, a **substandard area** shall mean one in which there is a predominance of buildings or improvements, whether nonresidential or residential in character, which by reason of the presence of the following factors:

1. Dilapidated/deterioration;
2. Age or obsolescence;
3. Inadequate provision for ventilation, light, air, sanitation or open spaces;
4.
 - (a) High density of population and overcrowding; or
 - (b) The existence of conditions which endanger life or property by fire and other causes; or
 - (c) Any combination of such factors, is conducive to ill health, transmission of disease, infant mortality, juvenile delinquency, and crime, and is detrimental to the public health, safety, morals or welfare.

BLIGHTED AREA

As set forth in the Section 18-2103 (11) Nebraska Revised Statutes (Cumulative Supplement 1994), a **blighted area** shall mean "an area, which by reason of the presence of the following factors:

1. A substantial number of deteriorated or deteriorating structures;
2. The advanced age and associated condition of structures;
3. Faulty lot layout in relation to size, adequacy, accessibility, or usefulness;
4. Insanitary or unsafe conditions due to the age, condition or small diameter of water mains;
5. Deterioration of site or other improvements;
6. Diversity of ownership;
7. Tax or special assessment delinquency exceeding the fair value of the land;
8. Defective or unusual conditions of title;
9. Improper subdivision or obsolete platting;

10. The existence of conditions which endanger life or property by fire or other causes;
11. Any combination of such factors, substantially impairs or arrests the sound growth of the community, retards the provision of housing accommodations or constitutes an economic or social liability; and
12. Is detrimental to the public health, safety, morals or welfare in its present condition and use; and in which there is at least one or more of the following conditions exists;
 1. Unemployment in the study or designated blighted area is at least one hundred twenty percent of the state or national average;
 2. The average age of the residential or commercial units in the area is at least 40 years;
 3. More than half of the plotted and subdivided property in an area is unimproved land that has been within the City for 40 years and has remained unimproved during that time;
 4. The per capita income of the study or designated blighted area is lower than the average per capita income of the City or Village in which the area is designated; or
 5. The area has had either stable or decreasing population based on the last two decennial censuses.

While it may be concluded the mere presence of a majority of the stated **Factors** may be sufficient to make a finding of **blight and substandard**, this evaluation was made on the basis that existing **Blight and Substandard Factors** must be present to an extent which would lead reasonable persons to conclude public intervention is appropriate or necessary to assist with any development or redevelopment activities. Secondly, the distribution of **Blight and Substandard Factors** throughout the **Rotella's Italian Bakery Redevelopment Area** must be reasonably distributed so basically good areas are not arbitrarily found to be blighted simply because of proximity to areas which are **blighted and substandard**.

On the basis of this approach, the Rotella's Italian Bakery Redevelopment Area is found to be eligible as "blighted" and "substandard" within the definition set forth in the legislation.

SUBSTANDARD FACTORS

One Substandard Factor set forth in the Nebraska Community Development Law have a “strong presence” and Three Factors have a “reasonable presence” within the Rotella’s Italian Bakery Redevelopment Area. The Substandard Factors are described in detail, below.

TABLE 1
SUBSTANDARD FACTORS
ROTELLA’S ITALIAN BAKERY REDEVELOPMENT AREA
LA VISTA, NEBRASKA

- | | | |
|----|---|---|
| 1. | Dilapidated/deterioration. | ■ |
| 2. | Age or obsolescence. | ■ |
| 3. | Inadequate provision for ventilation, light, air, sanitation or open spaces. | ■ |
| 4. | Any combination of factors that are detrimental to the public health, safety, morals, or welfare. | ■ |

Strong Presence of Factor ■

Reasonable Presence of Factor ■

No Presence of Factor ○

Source: Hanna:Keelan Associates, P.C., 2021.

Strong Presence of Factor -

As per information obtained from the Sarpy County Assessor’s Office and the results of the **Survey** analysis, a total of **six structures**, or **75 percent** of the eight total structures, are **40+ years of age** (built in or prior to 1981). The **average age** of structures in the **Redevelopment Area** is an estimated **44 years**. The **Factor of Age or Obsolescence** is a **strong presence** throughout the **Area**.

Reasonable Presence of Factor –

The results of the **Structural/Site Conditions Survey** identified **seven structures** in the **Rotella’s Italian Bakery Redevelopment Area** as being in a **deteriorating** condition with minor defects and **one structure** as being in a **deteriorating** condition with major defects. Thus, **all of the eight total structures** are in a **deteriorating** condition with minor defects or worse. This **Factor** is a **reasonable presence** throughout the **Area**.

The conditions which result in the *Inadequate Provision for Ventilation, Light, Air, Sanitation or Open Space* are a **reasonable presence** throughout **Rotella's Italian Bakery Redevelopment Area**. The municipal water and sewer mains that primarily serve the **Area** were described by Metropolitan Utilities District (MUD) and La Vista City Staff as, generally, being in "good" or "fair" condition, based upon performance and break history. The sanitary sewer mains throughout the **Area** consist of clay tile pipes and were constructed in 1972.

A majority of water mains in the **Redevelopment Area** are 50 years of age, though three segments were constructed after 2000. The water distribution system is constructed of ductile-iron pipes. To support redevelopment activities in the **Redevelopment Area**, including rehabilitation efforts of industrial buildings, the installation of new water and sanitary sewer mains meeting current standards will be required.

The field analysis determined that the **Substandard Factor Any Combination of Factors that are Detrimental to the Public Health, Safety, Morals, or Welfare** is a **reasonable presence** throughout the **Redevelopment Area**. The primary contributing elements includes deteriorating buildings that will require a moderate level of rehabilitation in the near future. The presence of deteriorating site conditions, including parcels with debris, scrap materials and decaying sheds, pose risks to the public health and safety.

Additionally, water and sanitary sewer mains within the **Area** are aging, and sewer mains are constructed of outmoded material. Water and sewer mains were described as being in an adequate condition but will need to be replaced and/or expanded to support future development efforts within the **Redevelopment Area**.

The prevailing substandard conditions, evident in buildings and the public infrastructure, as determined by the field survey, in the Redevelopment Area include:

1. Deteriorating and dilapidated structures;
2. Advanced age of structures, including an average age of 44 years for all structures;
3. Approximately 50 percent of parcels in the **Area** were recorded as maintaining "Fair" to "Poor" overall site conditions;
4. The **Area** is serviced by water and sewer mains that are aging and constructed of outmoded materials.

BLIGHT FACTORS

Of the **12 Blight Factors** set forth in the **Nebraska Community Development Law**, throughout the **Rotella's Italian Bakery Redevelopment Area**, **two** represent a **strong presence** and **seven** were present to a **reasonable extent**. **Two Factors** had **no presence** of blight. The Factor, "defective or unusual condition of title," was not reviewed. All **Blight Factors** are reasonably distributed throughout **Redevelopment Area**.

TABLE 2
BLIGHT FACTORS
ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA
LA VISTA, NEBRASKA

1.	A substantial number of deteriorated or dilapidated structures.	▣
2.	Existence of defective or inadequate street layout.	◐
3.	Faulty lot layout in relation to size, adequacy, accessibility or usefulness.	▣
4.	Insanitary or unsafe conditions.	▣
5.	Deterioration of site or other improvements.	▣
6.	Diversity of Ownership.	○
7.	Tax or special assessment delinquency exceeding the fair value of land.	○
8.	Defective or unusual condition of title.	NR
9.	Improper subdivision or obsolete platting.	▣
10.	The existence of conditions which endanger life or property by fire or other causes.	▣
11.	Other environmental and blighting factors.	▣
12.	One of the other five conditions.	◐
	Strong Presence of Factor	◐
	Reasonable Presence of Factor	▣
	Little or No Presence of Factor	○
	NR = Not Reviewed	NR
	Source: Hanna:Keelan Associates, P.C., 2021.	

Strong Presence of Factor –

Existence of Defective or Inadequate Street Layout is a **strong presence** throughout the **Redevelopment Area**, due to approximately 50 percent of the existing streets being in “fair” in condition. Dead end streets also exist, hindering accessibility throughout the **Area**. **The proposed Redevelopment Area lacks east-west through streets.** In addition, 62.5 percent of parcels within the **Area** lack public sidewalks entirely.

One of the Required Five Additional Blight Factors has a **strong presence** throughout the **Redevelopment Area**. Based on the **Survey** analysis and records of the Sarpy County Assessor’s Office, the estimated average of all structures in the **Redevelopment Area** is 44 years.

Reasonable Presence of Factor –

Deteriorated or Dilapidated Structures are a **reasonable presence** throughout the **Redevelopment Area**. All eight of the structures in the **Redevelopment Area** were documented as deteriorating with minor or major defects.

Faulty Lot Layout is a **reasonable presence** throughout the **Redevelopment Area**. Several parcels within the **Area** are irregularly shaped (lack uniform width and/or depth) due to large lots being subdivided on an as-needed basis to support one or multiple development projects.

Insanitary or Unsafe Conditions are a **reasonable presence** throughout the entire **Redevelopment Area**. Conditions contributing to this **Factor** include the presence of all buildings being in varied states of deteriorating conditions and six structures being 40+ years of age. Sanitary sewer mains in the **Area** are approximately 50 years of age and constructed of outmoded materials.

Deterioration of Site or Other Improvements is a **reasonable presence** throughout the **Rotella’s Italian Bakery Redevelopment Area**. An estimated four parcels, or 50 percent of the eight total parcels, were observed to have “fair” overall site conditions. All eight structures were identified as deteriorating with minor or major defects.

Improper Subdivision or Obsolete Platting is a **reasonable presence** throughout the **Redevelopment Area**. Large, irregular tracts of land exist throughout the **Area** and may need to be re-platted for future development, as per the **City of La Vista Subdivision Regulations**.

The ***Existence of Conditions Which Endanger Life or Property by Fire or Other Causes*** is a **reasonable presence** throughout the **Redevelopment Area**. A majority of buildings were identified as being in some state of deterioration with minor or major defects. Further, sanitary sewer mains in the **Area** are approximately 50 years of age and are constructed of outmoded materials. Aging or deteriorated pipes can create fire flow issues due inadequate water pressures. Water and sewer mains will need to be replaced and/or expanded to support future development efforts in the **Redevelopment Area**.

Other Environmental and Blighting Factors, functionally and economically obsolescent land uses are a reasonable presence throughout the **Redevelopment Area**. The **Area** contains buildings that are deteriorating with minor and major defects, outmoded infrastructure and underdeveloped/underutilized land parcels. Portal Cemetery, although in existence for good cause, is considered a legally non-conforming use within both the built-up neighborhood area and **Redevelopment Area** environs.

Little to No Presence of Factor –

Tax or Special Assessment Delinquency Exceeding the Fair Value of Land is a reasonable presence throughout the **Redevelopment Area**. Research of public records from the Sarpy County Assessor's Office concluded that of the eight parcels within the **Area**, none were recorded as property tax delinquent. One parcel throughout the **Area** is property tax exempt.

Diversity of Ownership is of little to no presence throughout the **Rotella's Italian Bakery Redevelopment Area**. Research of public records from the Sarpy County Assessor's Office indicates that approximately five individuals or distinct ownership groups own property within **Redevelopment Area**.

The Factor ***Defective or Unusual Condition of Title*** was not reviewed.

Conclusion.

It is the conclusion of the Consultant that the number, degree and distribution of **Blight and Substandard Factors**, as documented in this **Executive Summary**, are beyond remedy and control solely by regulatory processes in the exercise of the police power and cannot be dealt with effectively by the ordinary operations of private enterprise without the aids provided in the **Nebraska Community Development Law**. It is also the opinion of the that the Consultant findings of this **Blight and Substandard Determination Study** warrant designating the **Rotella's Italian Bakery Redevelopment Area** as "substandard" and "blighted."

The conclusions presented in this **Study** are those of the Consultant to examine whether conditions of **blight and substandard** exist. The City of La Vista Planning Commission and City Council should review this Study and, if satisfied with the summary of findings contained herein, may adopt a resolution making a **finding of blight and substandard** and this **Study** a part of the public record.

BASIS FOR REDEVELOPMENT

For a project in the City of La Vista to be eligible for redevelopment under the **Nebraska Community Development Law**, the subject area or areas must first qualify as both a “**substandard**” and “**blighted**” area, within the definition set forth in the **Nebraska Community Development Law**. This **Study** has been undertaken to determine whether conditions exist which would warrant designation of the **Rotella’s Italian Bakery Redevelopment Area** as a “**blighted and substandard area**” in accordance with provisions of the law.

As set forth in Section 18-2103 (10) Neb. Rev. Stat. (Cumulative Supplement 1994), a **substandard area** shall mean an area in which there is a predominance of buildings or improvements, whether nonresidential or residential in character, which by reason of the following:

1. Dilapidation/deterioration;
2. Age or obsolescence;
3. Inadequate provision for ventilation, light, air, sanitation or open spaces;
4.
 - (a) High density of population and overcrowding; or
 - (b) The existence of conditions which endanger life or property by fire and other causes; or
 - (c) Any combination of such factors is conducive to ill health, transmission of disease, infant mortality, juvenile delinquency and crime, and is detrimental to the public health, safety, morals or welfare.

As set forth in the Nebraska legislation, a **blighted area** shall mean an area, which by reason of the presence of:

1. A substantial number of deteriorated or deteriorating structures;
2. Existence of defective or inadequate street layout;
3. Faulty lot layout in relation to size, adequacy, accessibility or usefulness;
4. Insanitary or unsafe conditions;
5. Deterioration of site or other improvements;
6. Diversity of ownership;
7. Tax or special assessment delinquency exceeding the fair value of the land;
8. Defective or unusual conditions of title;
9. Improper subdivision or obsolete platting;

10. The existence of conditions which endanger life or property by fire or other causes;
11. Any combination of such factors, substantially impairs or arrests the sound growth of the community, retards the provision of housing accommodations or constitutes an economic or social liability;
12. Is detrimental to the public health, safety, morals, or welfare in its present condition and use; and in which there is at least one of the following conditions:
 1. Unemployment in the designated blighted area is at least one hundred twenty percent of the state or national average;
 2. The average age of the residential or commercial units in the area is at least 40 years;
 3. More than half of the plotted and subdivided property in the area is unimproved land that has been within the City for 40 years and has remained unimproved during that time;
 4. The per capita income of the designated blighted area is lower than the average per capita income of the City or Village in which the area is designated; or
 5. The area has had either stable or decreasing population based on the last two decennial censuses.

The Consultant for this **Blight and Substandard Determination Study** was guided by the premise that the finding of **blight and substandard** must be defensible and sufficient evidence of the presence of **Factors** should exist so members of the La Vista City Council, acting as reasonable and prudent persons, could conclude public intervention is necessary or appropriate. Therefore, each **Factor** was evaluated in the context of the extent of its presence and the collective impact of all **Factors** found to be present.

Also, these deficiencies should be reasonably distributed throughout the **Redevelopment Area**. Such a "reasonable distribution of deficiencies test" would preclude localities from taking concentrated **areas of blight and substandard conditions** and expanding the areas arbitrarily into non-blighted/substandard areas for planning or other reasons. The only exception which should be made to this rule is where projects must be brought to a logical boundary to accommodate new development and ensure accessibility, but even in this instance, the inclusion of such areas should be minimal and related to an area otherwise meeting the reasonable distribution of deficiencies test.

THE STUDY AREA

The purpose of this **Study** is to determine whether all or part of the designated **Rotella's Italian Bakery Redevelopment Area** in the City of La Vista, Nebraska, qualifies as a **blighted and substandard area**, within the definition set forth in the **Nebraska Community Development Law, Section 18-2103**. **The proposed Redevelopment Area will not become official, as per the Law, until the approval of this Study and declaration of blight and substandard of the Area by the La Vista City Council.**

The Rotella's Italian Bakery business has been family owned and operated for 100+ years, providing job opportunities and economic input to the La Vista community. The proposed project for the **Rotella's Italian Bakery Redevelopment Area** will have an estimated development budget of \$60,000,000 and include both the improvement and modernization and construction of new operational facilities. To assist in financing this proposed project, the Rotella family will utilize a mix of both public and private financing. Tax increment financing will be requested of the City of La Vista to assist in funding a share of the proposed redevelopment project. This request will occur proceeding the declaration of blight and substandard and the preparation of both a **Redevelopment Plan** and **Cost Benefit Analysis** and approval of such by the La Vista City Council.

Location

The proposed **Rotella's Italian Bakery Redevelopment Area** is located entirely within the current Corporate Limits of the City of La Vista, as depicted in **Illustration 1, Context Map, Page 2**. The **Area** equals approximately **59 acres**. The **Area** is comprised primarily of industrial land uses, but also includes the historic Portal Cemetery (1879). The proposed **Rotella's Italian Bakery Redevelopment Area** includes the following **Property IDs** of record and all associated public right-of-ways, on file with the Sarpy County Assessor's Office, including Gertrude Street and associated public right-of-ways.

11595685	11604937	10944745	10522336
10522603	10522417	10415017	10526153

The proposed **Redevelopment Area** includes the Rotella's Italian Bakery retail shop, production facilities and associated warehouses. Additionally, Portal Cemetery, R+L Carriers, United State Cold Storage and the Millard Metal Services office are within the **Area**. The majority of these structures are 40+ years of age and have experienced some level of deterioration.



Table 3 identifies the estimated **Existing Land Use** within **Redevelopment Area**, in terms of number of acres and percentage of total for all existing uses. A map of **Existing Land Use** is also presented in **Illustration 2, Page 14**.

Industrial land uses comprise approximately 55.9 acres or 95 percent of the total land use in the **Redevelopment Area**. Millard Manufacturing is an industrial building with on-site offices. The Rotella’s Italian Bakery Facility includes a combined office, industrial bakery and retail store within one connected structure. Portal Cemetery includes less than an acre of land and streets and public right-of-ways comprise approximately two acres or 3.4 percent of the **Redevelopment Area**.

TABLE 3
EXISTING LAND USE
ROTELLA’S BAKERY REDEVELOPMENT AREA
LA VISTA, NEBRASKA

<u>Land Use</u>	<u>Acres</u>	<u>Percent</u>
Industrial	55.9	95.2%
Streets/Public Right-of-Way	2.0	3.4%
Public/Quasi-Public (Portal Cemetery)	0.8	1.4%
Totals	58.7	100.0%

Source: Hanna:Keelan Associates, P.C., 2021.

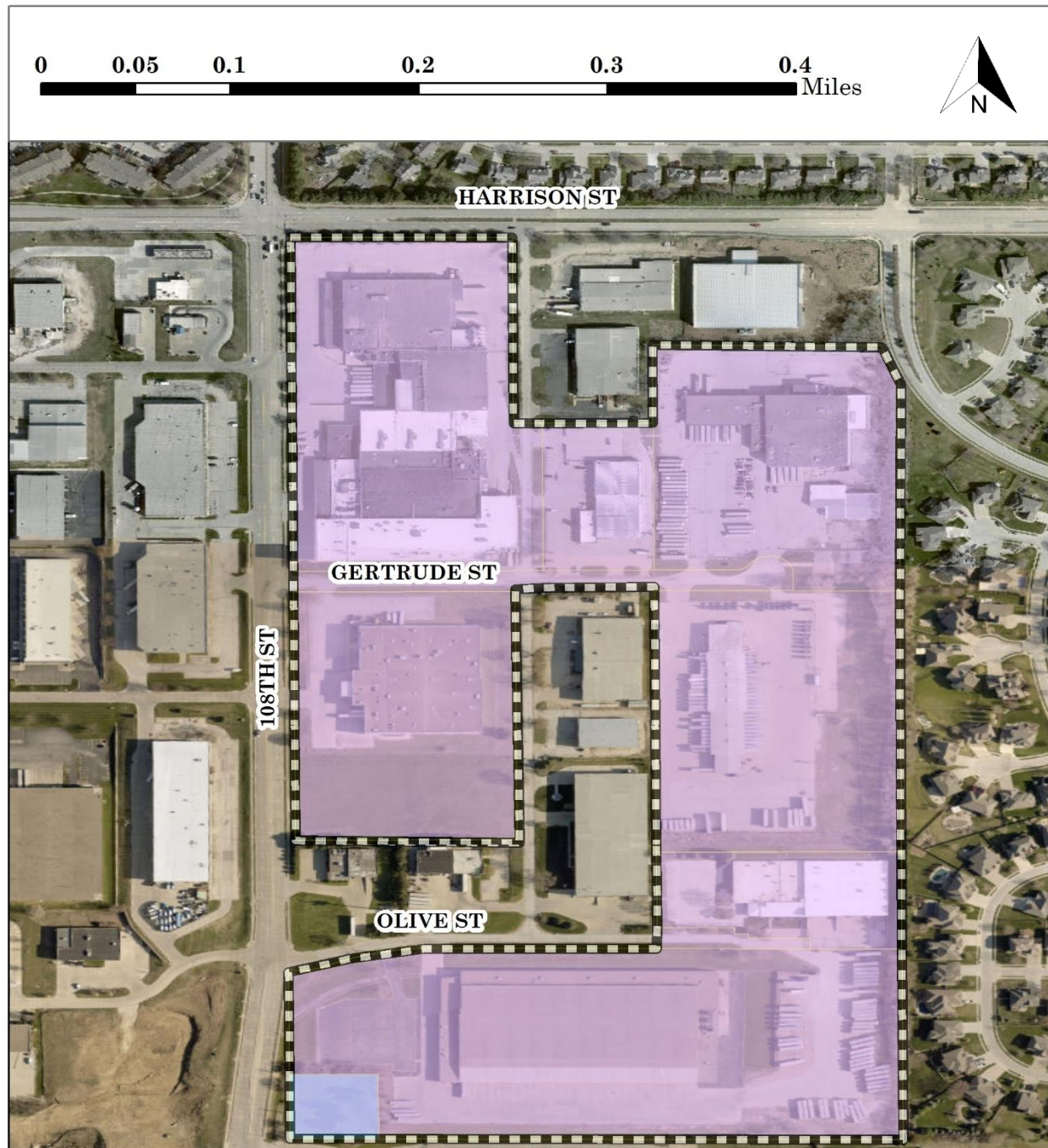
Illustration 3, Page 15 identifies the existing **Zoning Districts** in the **Rotella’s Italian Bakery Redevelopment Area**. The entire **Redevelopment Area** is zoned “Heavy Industrial (I-2).” Zoning activities are administered by the City of La Vista.



EXISTING LAND USE MAP – ILLUSTRATION 2

ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA

LA VISTA, NEBRASKA



LEGEND

REDEVELOPMENT AREA BOUNDARY

PUBLIC/QUASI-PUBLIC

INDUSTRIAL

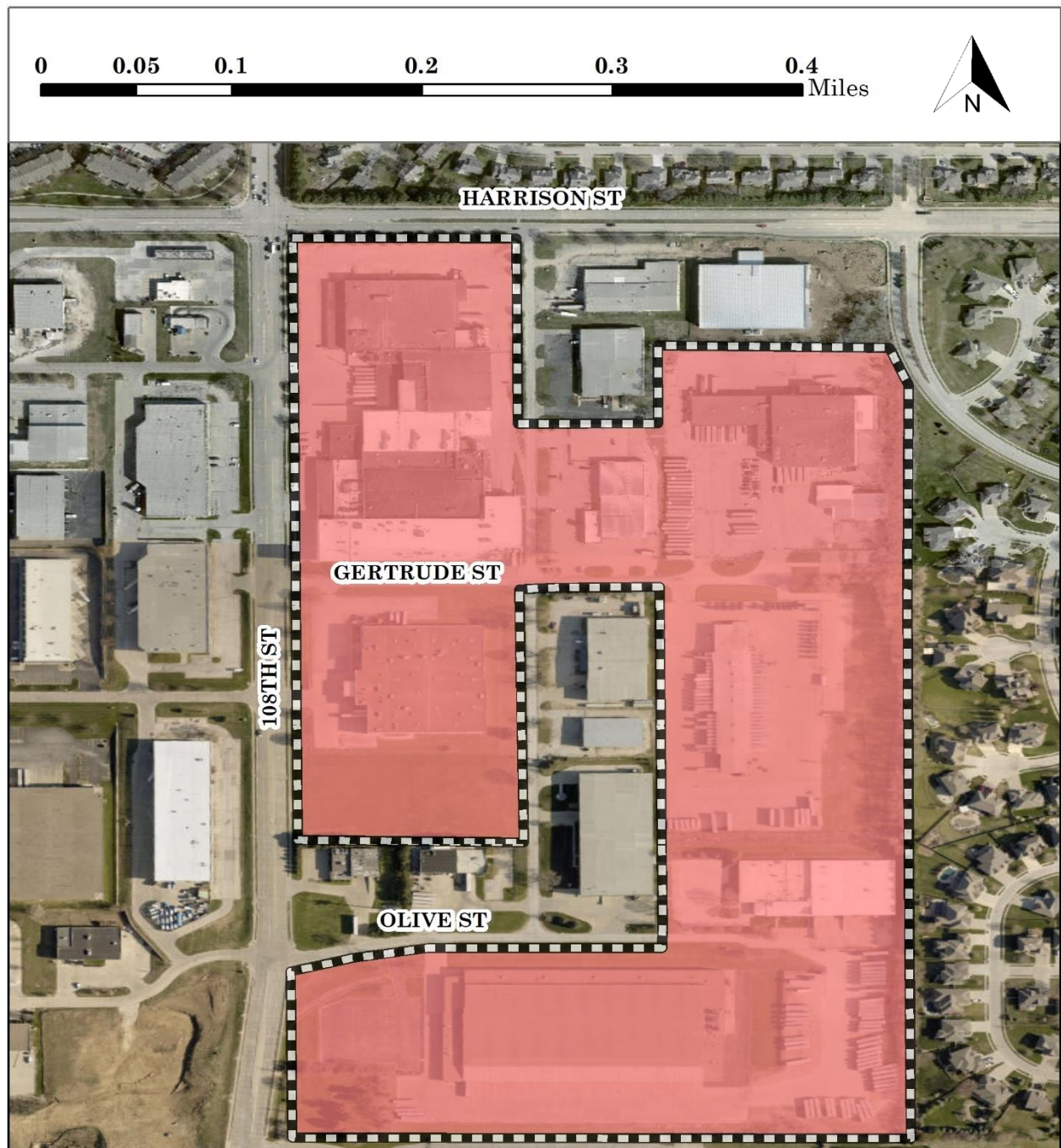
HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

*** Lincoln, Nebraska * 402.464.5383 ***

ZONING DISTRICTS MAP – ILLUSTRATION 3

ROTELLA’S ITALIAN BAKERY REDEVELOPMENT AREA

LA VISTA, NEBRASKA



LEGEND

 REDEVELOPMENT AREA BOUNDARY

 HEAVY INDUSTRIAL DISTRICT (I-2)

HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

* Lincoln, Nebraska * 402.464.5383 *

La Vista, Nebraska
 Blight & Substandard Determination Study
 Rotella's Italian Bakery Redevelopment Area

THE RESEARCH APPROACH

The **blight and substandard determination research approach** implemented for the **Rotella's Italian Bakery Redevelopment Area** included an area-wide assessment (100 percent sample) of all of the Blight and Substandard Factors identified in the **Nebraska Community Development Law**, with the exception of **defective or unusual condition of title**. All **Factors** were investigated on an area-wide basis.

Structural/Site Conditions Survey Process

The rating of building conditions is a critical step in determining the eligibility of an area for redevelopment. It is important that the system for classifying buildings be based on established evaluation standards and criteria, and results in an accurate and consistent description of existing conditions.

A **Structural/Site Conditions Survey** was conducted in April of 2021. A total of **eight structures** received a comprehensive exterior inspection. These structures were evaluated to document structural deficiencies in individual buildings and to identify related environmental deficiencies in **Redevelopment Area**.

The **Structural/Site Conditions Survey** evaluated conditions of **eight legal parcels** of record identified by the Sarpy County Assessor's Office. Parcels were evaluated for existing and adjacent land uses, overall site conditions, existence of debris, parking conditions and street, sidewalk and alley surface conditions. The **Redevelopment Area** comprises approximately 59 acres. The **Structural/Site Conditions Survey Form** and associated results are provided in the **Appendix**.

Research on Property Ownership, Age and Financial Assessment of Properties

Public records and aerial photographs of all parcels in **Redevelopment Area** were analyzed to determine the number of property owners within the **Area**. Using Sarpy County Assessor's Office records, the average age of structures in the **Redevelopment Area** was determined by considering the dates of construction for both original structures and subsequent additions. As most structures within the **Area** have expanded after initial construction, considering both the original structure and subsequent additions was important in developing an accurate figure for the average age of buildings. The square footage of all structures/additions was calculated, and a proportion was determined for each structure relative to the total area of all structures. Through multiplying this proportion with each structure/addition's year of construction, and then summing the results, the overall average age of construction for all structures was calculated.

Additionally, an examination of public records was conducted to determine if tax delinquencies existed for properties in the **Redevelopment Area**. The valuation, tax amount and any delinquent amount was examined for each of the properties.

ELIGIBILITY SURVEY AND ANALYSIS FINDINGS

An analysis was made of each of the **Blight and Substandard Factors** listed in the Nebraska legislation to determine whether each or any were present in the **Rotella's Italian Bakery Redevelopment Area** and, if so, to what extent and in what locations. The following represents a summary evaluation of each **Blight and Substandard Factor** presented in the order of listing in the law.

SUBSTANDARD FACTORS

(1) Dilapidation/Deterioration of Structures

The rating of structural conditions is a critical step in determining the eligibility of a substandard area for redevelopment. The system for classifying structures must be based on established evaluation standards and criteria and result in an accurate and consistent description of existing conditions.

The following summarizes the process used for assessing building conditions in **Redevelopment Area**, the standards and criteria used for evaluation and the findings as to the existence of dilapidation/deterioration of structures.

The **Structural/Site Conditions Survey** was based on an exterior inspection of all **eight existing structures** within the **Area**, to note structural deficiencies in individual buildings and to identify related environmental deficiencies for individual sites or parcels within the **Area**.

1. Structure/Building Systems Evaluation.

During the on-site field analysis, each component of a structure/building was examined to determine whether it was in sound condition or had minor, major or critical defects. Structures/building systems examined included the following three types, **one Primary** and **two Secondary**.

Structural Systems (Primary Components). These include the basic elements of any structure/building: roof structure, wall foundation and basement foundation.

(Secondary Components)

Building Systems. These components include: roof surface condition, chimney, gutters/down spouts and exterior wall surface.

Architectural Systems. These are components generally added to the structural systems and are necessary parts of the structure/building, including exterior paint, doors, windows, porches, steps and fire escape and driveways and site conditions.

The evaluation of each individual parcel of land included the review and evaluation of: adjacent land use, street surface type, street conditions, sidewalk conditions, parking, railroad track/right-of-way composition, existence of debris, existence of vagrants and overall site condition, and the documentation of age and type of structure/building.

2. Criteria for rating components for structural, building and architectural systems.

The components for the previously identified Systems were individually rated utilizing the following criteria.

Sound. Component that contained no defects, is adequately maintained and requires no treatment outside of normal ongoing maintenance.

Minor Defect. Component that contains minor defects (loose or missing material or holes and cracks over a limited area). These can be corrected through the course of normal maintenance. The correction of such defects may be accomplished by the owner or occupants, such as pointing masonry joints over a limited area or replacement of less complicated systems. Minor defects are considered in rating a structure/building as deteriorating/dilapidated.

Major Defect. Components that contained major defects over a widespread area and would be difficult to correct through normal maintenance. Structures/buildings having major defects would require replacement or rebuilding of systems by people skilled in the building trades.

Critical Defect. Components that contained critical defects (bowing, sagging or settling to any or all exterior systems causing the structure to be out-of-plumb or broken, loose or missing material and deterioration over a widespread area) so extensive the cost of repairs would be excessive in relation to the value returned on the investment.

3. Final Structure/Building Rating.

After completion of the **Exterior Rating** of each structure/building, each individual structure/building was placed in one of four categories, based on the combination of defects found with Components contained in Structural, Building and Architectural Systems. Each final rating is described below:

Sound. Defined as structures/buildings that can be kept in a standard condition with normal maintenance. Structures/buildings, so classified, **have less than six points**.

Deteriorating-Minor. Defined as structures/buildings classified as deficient--requiring minor repairs--**having between six and 10 points**.

Deteriorating-Major. Defined as structures/buildings classified as deficient--requiring major repairs--**having between 11 and 20 points**.

Dilapidated. Defined as structurally substandard structures/buildings containing defects that are so serious and so extensive that it may be most economical to raze the structure/building. Structures/buildings classified as dilapidated will **have at least 21 points**.

An individual ***Exterior Rating Form*** is completed for each structure/building. The results of the ***Exterior Rating*** of all structures/buildings are presented below.

Primary Components	Secondary Components
One Critical = 11 pts.	One Critical = 6 pts.
Major Deteriorating = 6 pts.	Major Deteriorating = 3 pts.
Minor = 2 pts.	Minor = 1 pt.

Major deficient buildings are considered to be the same as deteriorating buildings as referenced in the Nebraska legislation; substandard buildings are the same as dilapidated buildings. The word "building" and "structure" are presumed to be interchangeable.

4. Survey Conclusions.

The condition of the total **eight buildings** within the **Rotella's Italian Bakery Redevelopment Area** were determined based on the findings of the **Survey**. These **Survey** results indicated the following:

- Zero (0) structures were classified as structurally **sound**;
- Seven (7) structures were classified as **deteriorating** with **minor** defects.
- One (1) structures were classified as **deteriorating** with **major** defects; and
- Zero (0) structures were classified as **dilapidated**.

The results of the **Survey** identified the condition of structures throughout **Redevelopment Area**. All eight existing structures were identified as deteriorating with either minor or major defects. Additional details on structural deterioration are presented within the **Appendix. Illustration 4, Page 21**, identifies the **Overall Structure Conditions** in the **Redevelopment Area**. **Table 4, Page 22**, identifies the results of the structural rating process per building type.

Conclusion.

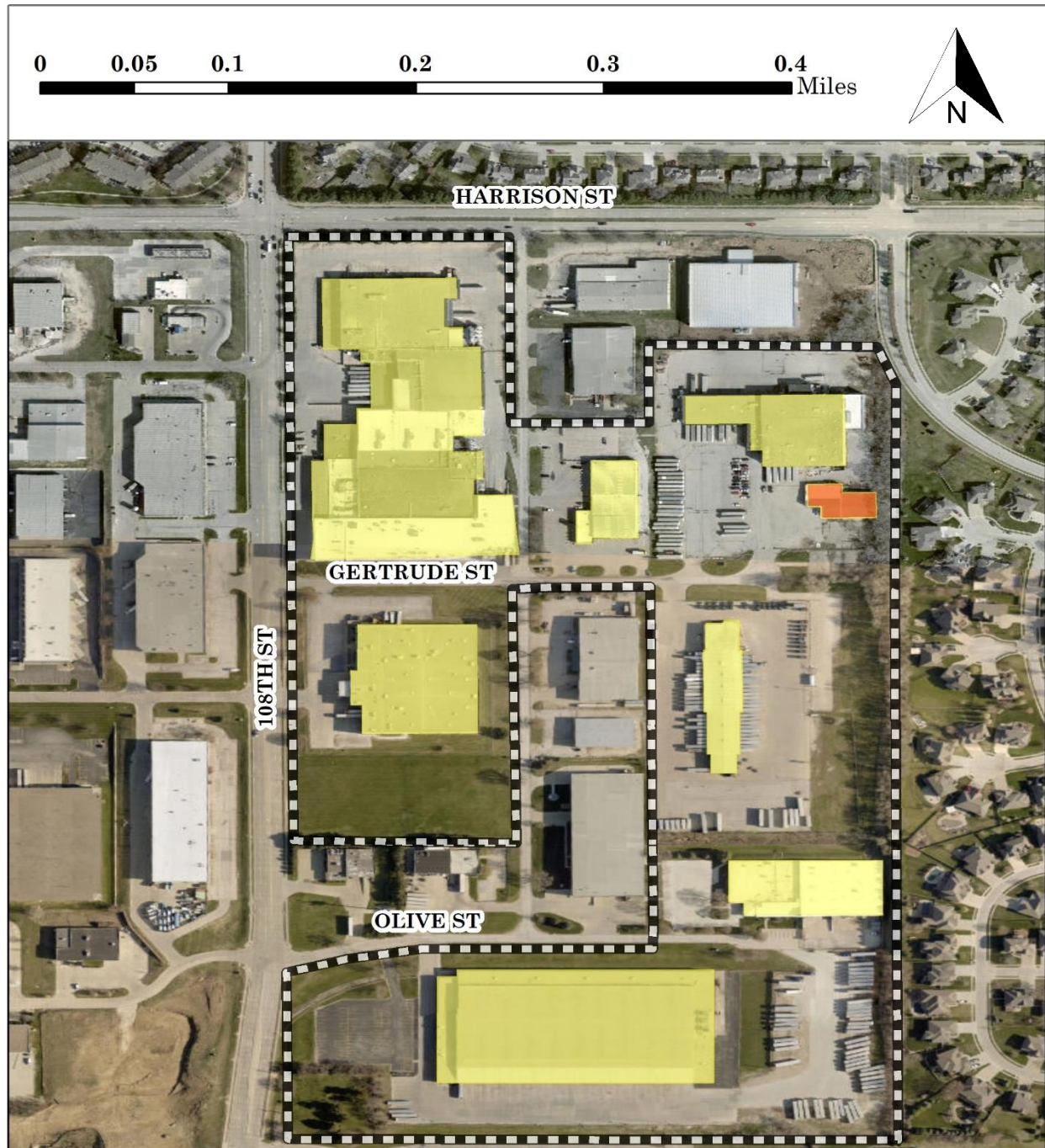
The results of the Structural/Site Conditions Survey indicate deteriorating structures are a reasonable presence throughout Rotella's Italian Bakery Redevelopment Area.



OVERALL STRUCTURE CONDITIONS MAP – ILLUSTRATION 4

ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA

LA VISTA, NEBRASKA



LEGEND

 REDEVELOPMENT AREA BOUNDARY

 DETERIORATING-MAJOR CONDITION

 DETERIORATING-MINOR CONDITION

HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

* Lincoln, Nebraska * 402.464.5383 *

TABLE 4
EXTERIOR SURVEY FINDINGS
ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA
LA VISTA, NEBRASKA

Exterior Structural Rating

<u>Activity</u>	<u>Sound</u>	<u>Deteriorating (Minor)</u>	<u>Deteriorating (Major)</u>	<u>Dilapidated</u>	<u>Number of Structures</u>	<u>Deteriorating and/ or Dilapidated</u>
Industrial	<u>0</u>	<u>7</u>	<u>1</u>	<u>0</u>	<u>8</u>	<u>8</u>
Totals	0	7	1	0	8	8
Percent	0.0%	87.5%	12.5%	0.0%	100.0%	100.0%

Source: Hanna:Keelan Associates, P.C., 2021.

(2) Age or Obsolescence.

As per the results of the **Survey** and by confirmation from the Sarpy County Assessor's Office, an estimated six, or 75 percent of the total eight structures in **Redevelopment Area**, are 40+ years of age (built in or prior to 1981). The estimated average age of structures in the **Area** is 44 years.

Conclusion.

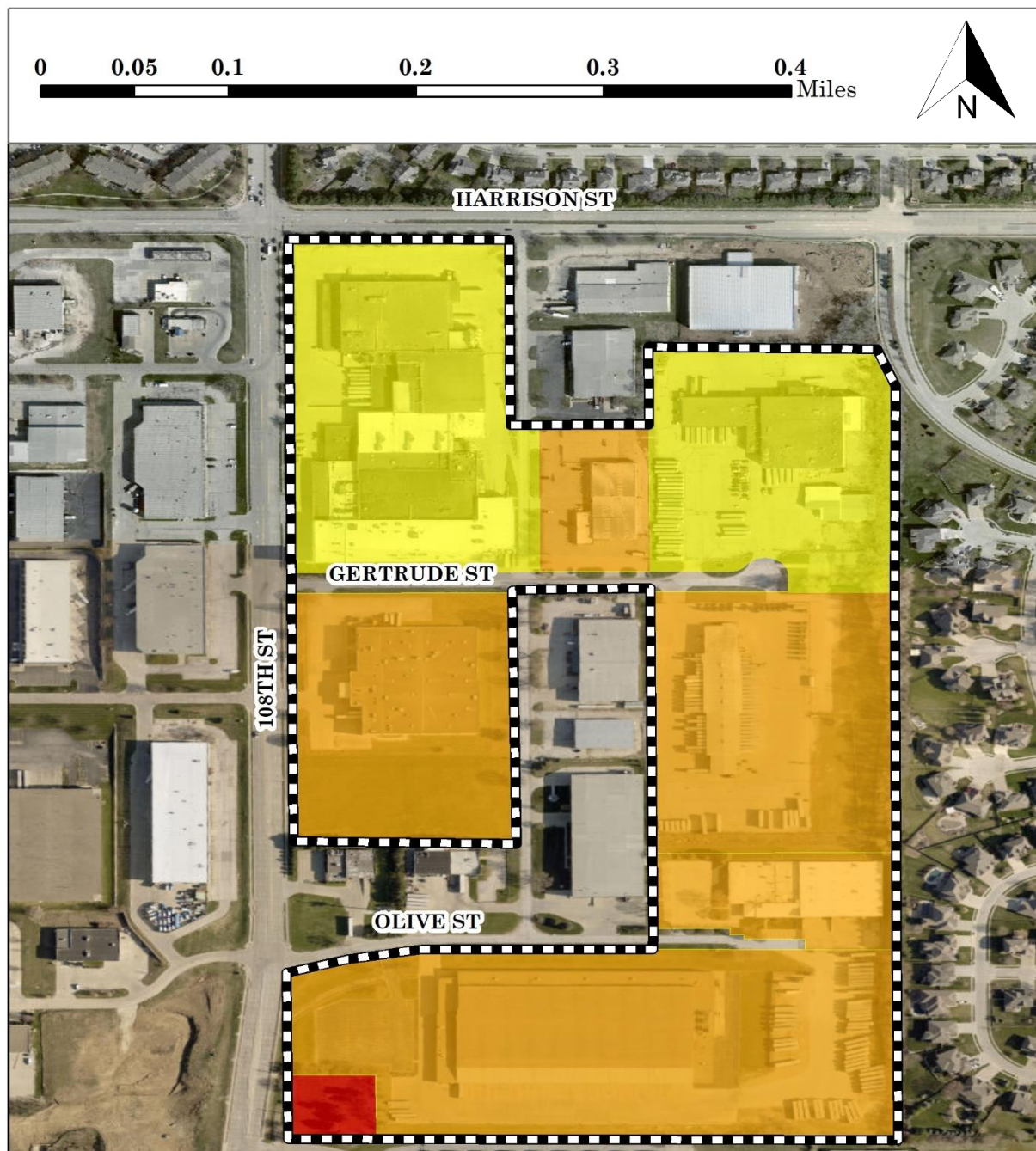
The age and obsolescence of structures is a strong presence throughout the Rotella's Italian Bakery Redevelopment Area.



AGE OF STRUCTURES MAP – ILLUSTRATION 5

ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA

LA VISTA, NEBRASKA



LEGEND

- 20-40 YEARS OLD
- 40-100 YEARS OLD
- 100+ YEARS OLD

REDEVELOPMENT AREA BOUNDARY

HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

* Lincoln, Nebraska * 402.464.5383 *

La Vista, Nebraska
 Blight & Substandard Determination Study
 Rotella's Italian Bakery Redevelopment Area

(3) Inadequate Provision for Ventilation, Light, Air, Sanitation or Open Spaces.

The results of the **Structural/Site Conditions Survey**, along with other field data, provided the basis for the identification of the inadequate provision for ventilation, light, air, sanitation or open spaces in the **Rotella's Italian Bakery Redevelopment Area**.

As per the results of the **Survey**, all structures in the **Area** were rated as deteriorating with minor or major defects. When not adequately maintained or upgraded to present-day occupancy standards, buildings in these conditions can pose health, safety and sanitary problems.

The overall site conditions in **Redevelopment Area** revealed that three parcels, or 37.5 percent of the eight parcels, were found to be in a "fair" condition. Factors related to these conditions included structures deteriorating with minor and major defects and site features such as parking lots, driveways, yard and landscaping conditions that are noticeably deteriorating. Additionally, seven parcels, or 87.5 percent of the eight total parcels had parking surface conditions deteriorated to a minor extent or worse.

City of La Vista and Metropolitan Utilities District staff estimate that the municipal water mains within **Redevelopment Area** are, in general, appropriately sized by current standards and in "good" or "fair" condition. Water mains in the **Redevelopment Area** are approximately 50 years of age or newer. The water distribution system in the **Area** is constructed of ductile-iron pipes. A majority of the system was built in 1972, but three segments were constructed in 2002, 2015, and 2018. No water main replacements are currently planned in the **Area**. As the system continues to age, replacements may be needed in the next five to 10 years.

A majority of sanitary sewer mains are approximately 50 years of age and composed of clay tile. None of the sanitary sewer mains in the **Area** are constructed from Polyvinyl Chloride (PVC) pipes, which is a standard for modern sewer infrastructure. Water and sewer mains constructed of outmoded material can pose health, safety and sanitary problems for both utility employees and the general public.

To support redevelopment activities in the **Redevelopment Area**, including rehabilitation of deteriorating industrial buildings and the addition of new structures, the installation of new water and sanitary sewer mains meeting current standards will be required.

Conclusion

The inadequate provision for ventilation, light, air, sanitation or open spaces in the Rotella's Italian Bakery Redevelopment Area is a reasonable presence and constitutes a Substandard Factor.

4) **Any Combination of Factors that are Detrimental to the Public Health, Safety, Morals or Welfare.**

1. **Deteriorating or Dilapidated Buildings and Structures**

There is a reasonable presence of deterioration among structures within the **Redevelopment Area**. One of the eight total structures was recorded as deteriorating with major defects. An additional seven structures were found to be deteriorating with minor defects. **Combined, these structures total eight buildings, or 100 percent of all structures within the Area, as being deteriorated or dilapidated.** These structures may require some level of rehabilitation for future use and occupation.

2. **Advanced Age of Structures.**

A total of six, or 75 percent of the eight total structures were built in or prior to 1981, thus are 40+ years of age. The average age of buildings in the **Area** is estimated to be **44 years**.

3. **Aging Utilities.**

City of La Vista and Metropolitan Utilities District Staff estimate that the municipal water and sanitary sewer mains within **Redevelopment Area** are generally in “good” or “fair” condition, based upon performance and break history. Water and sewer mains in the **Redevelopment Area** are approximately 50 years of age or newer. As the system continues to age, replacements may be needed in the next five to 10 years. None of the sanitary sewer mains in the **Area** are constructed from Polyvinyl Chloride (PVC) pipes, which is a standard for modern sewer infrastructure. Water and sewer mains constructed of outmoded material can pose health, safety and sanitary problems for both utility employees and the general public.

4. **Overall Site Condition**

The **Structural/Site Conditions Survey** identified a total of **three parcels, or 37.5 percent** of the parcels to be in a “fair” or condition. This determination included the evaluation of the general condition of structures, site improvements and adjacent right-of-way conditions.

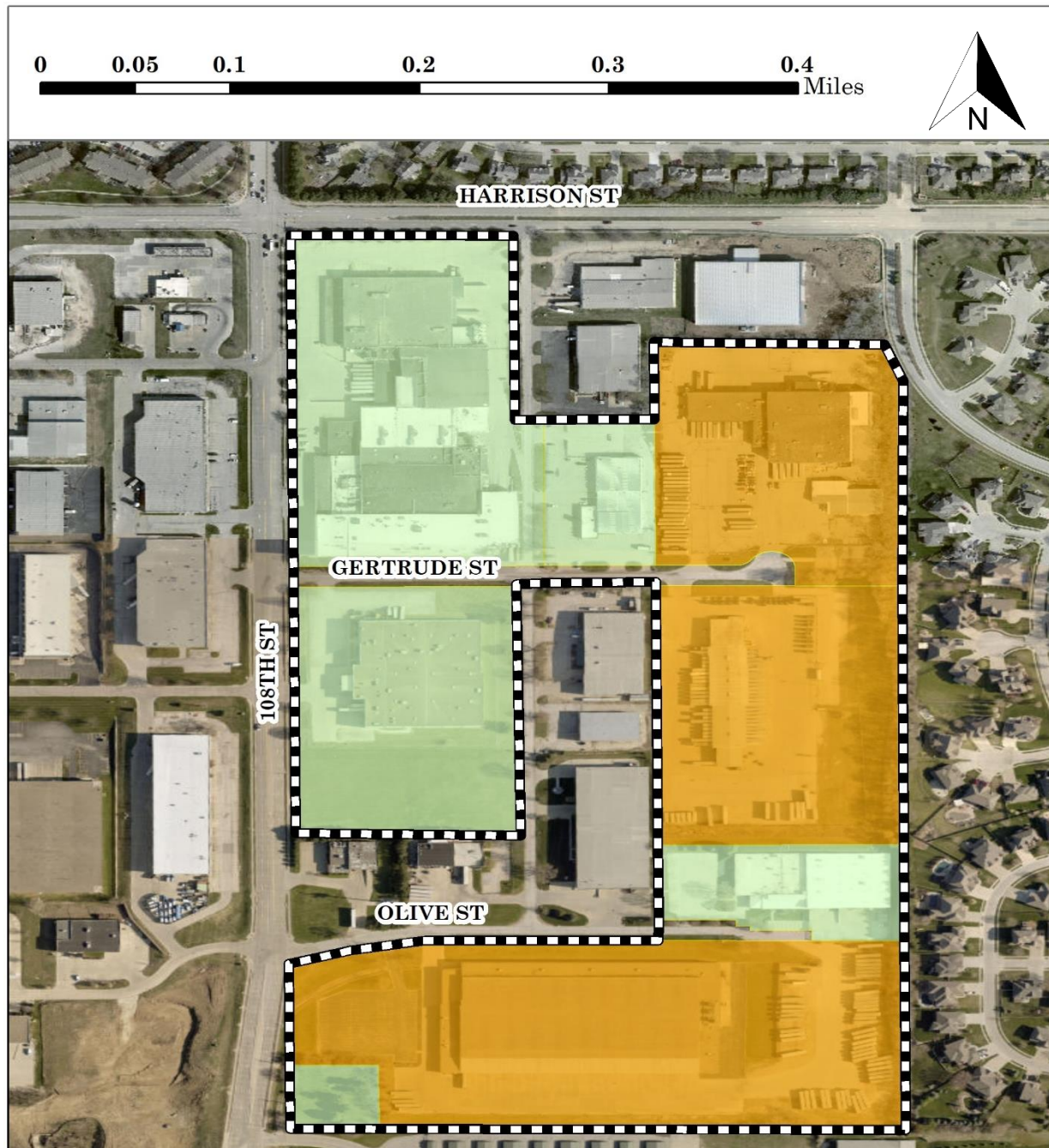
Conclusion.

The combination of factors that are detrimental to the public health, safety, morals or welfare are a reasonable presence throughout Redevelopment Area.

OVERALL SITE CONDITIONS MAP – ILLUSTRATION 6

ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA

LA VISTA, NEBRASKA



LEGEND

REDEVELOPMENT AREA BOUNDARY

GOOD CONDITION

FAIR CONDITION

HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

* Lincoln, Nebraska * 402.464.5383 *

BLIGHT FACTORS

(1) Dilapidation/Deterioration of Structures.

The rating of building conditions is a critical step in determining the eligibility of a substandard area for redevelopment. The system for classifying buildings must be based on established evaluation standards and criteria and result in an accurate and consistent description of existing conditions.

This section summarizes the process used for assessing building conditions in the **Rotella's Italian Bakery Redevelopment Area**, the standards and criteria used for evaluation and the findings as to the existence of dilapidation/deterioration of structures.

The **Structural/Site Conditions Survey** was based on an exterior inspection of all **eight existing structures** within the **Area**, to note structural deficiencies in individual buildings and to identify related environmental deficiencies for individual sites or parcels within the **Area**.

1. Structures/Building Systems Evaluation.

During the on-site field analysis, each component of a structure/building was examined to determine whether it was in sound condition or had minor, major or critical defects. Structures/building systems included the following three types, **one Primary** and **two Secondary**.

Structural Systems (Primary Components). These include the basic elements of any structure/building: roof structure, wall foundation and basement foundation.

(Secondary Components)

Building Systems. These components include: roof surface condition, chimney, gutters/down spouts and exterior wall surface.

Architectural Systems. These are components generally added to the structural systems and are necessary parts of the structure/building, including exterior paint, doors, windows, porches, steps and fire escape and driveways and site conditions.

The evaluation of each individual parcel of land included the review and evaluation of adjacent land use, street surface type, street conditions, sidewalk conditions, parking, railroad track/right-of-way composition, existence of debris, existence of vagrants and overall site condition, and the documentation of age and type of structure/ building.

2. **Criteria for Rating Components for Structural, Building and Architectural Systems.**

The components for the previously identified Systems were individually rated utilizing the following criteria.

Sound. Component that contained no defects, is adequately maintained and requires no treatment outside of normal ongoing maintenance.

Minor Defect. Component that contained minor defects (loose or missing material or holes and cracks over a limited area) which often can be corrected through the course of normal maintenance. The correction of such defects may be accomplished by the owner or occupants, such as pointing masonry joints over a limited area or replacement of less complicated systems. Minor defects are considered in rating a structure/building as deteriorating/dilapidated.

Major Defect. Components that contained major defects over a widespread area and would be difficult to correct through normal maintenance. Structures/buildings having major defects would require replacement or rebuilding of systems by people skilled in the building trades.

Critical Defect. Components that contained critical defects (bowing, sagging or settling to any or all exterior systems causing the structure to be out-of-plumb or broken, loose or missing material and deterioration over a widespread area) so extensive the cost of repairs would be excessive in relation to the value returned on the investment.

3. **Final Structure/Building Rating.**

After completion of the **Exterior Rating** of each structure/building, each individual structure/building was placed in one of four categories, based on the combination of defects found with Components contained in Structural, Building and Architectural Systems. Each final rating is described below:

Sound. Defined as structures/buildings that can be kept in a standard condition with normal maintenance. Structures/buildings, so classified, **have less than six points.**

Deteriorating-Minor. Defined as structures/buildings classified as deficient--requiring minor repairs--**having between six and 10 points.**

Deteriorating-Major. Defined as structures/buildings classified as deficient--requiring major repairs-- **having between 11 and 20 points.**

Dilapidated. Defined as structurally substandard structures/buildings containing defects that are so serious and so extensive that it may be most economical to raze the structure/building. Structures/buildings classified as dilapidated will **have at least 21 points.**

An individual ***Exterior Rating Form*** is completed for each structure/building. The results of the ***Exterior Rating*** of all structures/buildings are presented in a ***Table format.***

Primary Components	Secondary Components
One Critical = 11 pts.	One Critical = 6 pts.
Major Deteriorating = 6 pts.	Major Deteriorating = 3 pts.
Minor = 2 pts.	Minor = 1 pt.

Major deficient buildings are considered to be the same as deteriorating buildings as referenced in the Nebraska legislation; substandard buildings are the same as dilapidated buildings. The word "building" and "structure" are presumed to be interchangeable.

4. Survey Conclusions.

The condition of the total **eight buildings** within **Redevelopment Area** were determined based on the findings of the exterior **Survey**. The **Survey** results indicated the following:

- Zero (0) structures were classified as structurally **sound**;
- Seven (7) structures were classified as **deteriorating** with **minor** defects.
- One (1) structures was classified as **deteriorating** with **major** defects; and
- Zero (0) of the structures were classified as **dilapidated.**

The results of the **Survey** identified the condition of structures throughout **Redevelopment Area**. All eight existing structures were identified as deteriorating with either minor or major defects. Additional details on structural deterioration are presented within the Appendix. **Illustration 4, Page 21**, identifies the **Overall Structure Conditions** in the **Redevelopment Area**.

Conclusion.

The results of the Structural/Site Conditions Survey indicate deteriorating structures are a reasonable presence throughout the Rotella's Italian Redevelopment Area.

Table 5, below, identifies the results of the structural rating process per building type.

**TABLE 5
EXTERIOR SURVEY FINDINGS
LA VISTA REDVELOPMENT AREA
LA VISTA, NEBRASKA**

Exterior Structural Rating

<u>Activity</u>	<u>Sound</u>	<u>Deteriorating (Minor)</u>	<u>Deteriorating (Major)</u>	<u>Dilapidated</u>	<u>Number of Structures</u>	<u>Deteriorating and/ or Dilapidated</u>
Industrial	<u>0</u>	<u>7</u>	<u>1</u>	<u>0</u>	<u>8</u>	<u>8</u>
Totals	0	7	1	0	8	8
Percent	0.0%	87.5%	12.5%	0.0%	100.0%	100.0%

Source: Hanna:Keelan Associates, P.C., 2021.

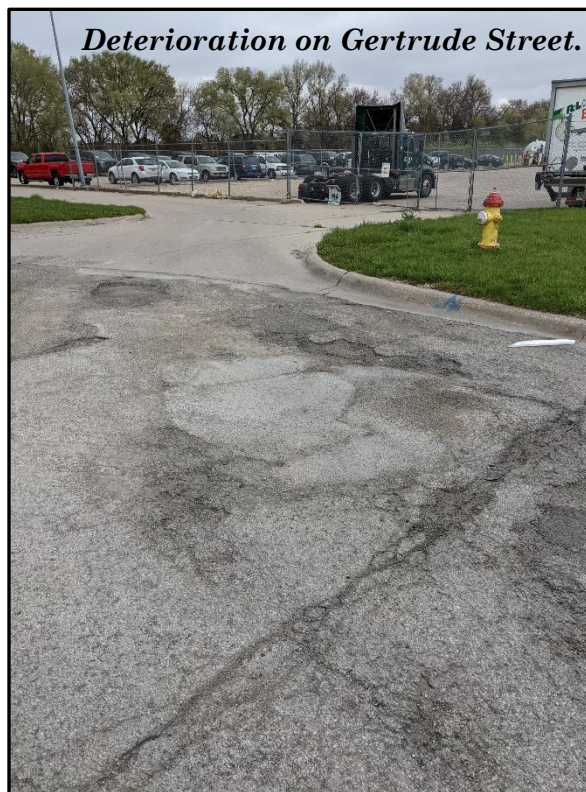


(2) **Existence of Defective or Inadequate Street Layout.**

Streets and roads within the **Rotella's Italian Bakery Redevelopment Area** are primarily situated in north/south and east/west grid, adjusted to serve large industrial structures. Conditions that contribute to the **Factor** of existence of defective or inadequate street layout are discussed below.

1. **Condition of Streets and Parking Surfaces.**

Street conditions within the **Redevelopment Area** were, generally, found to be in “good” or “fair” condition. Of the eight total parcels, four (50 percent) were found to have “fair” street conditions. Seven structures had parking surfaces rated deteriorated to a minor extent, or worse. The installation of modern infrastructure and utility systems may be required to attract new development and support redevelopment opportunities throughout the **Redevelopment Area**. **Illustration 7, Page 32**, identifies **Street Conditions** in the **Redevelopment Area**.



2. **Lack of Through Streets.**

The proposed Redevelopment Area lacks east-west through streets.

Conclusion.

The existence of defective or inadequate street layout is a strong presence in the **Rotella's Italian Bakery Redevelopment Area**.

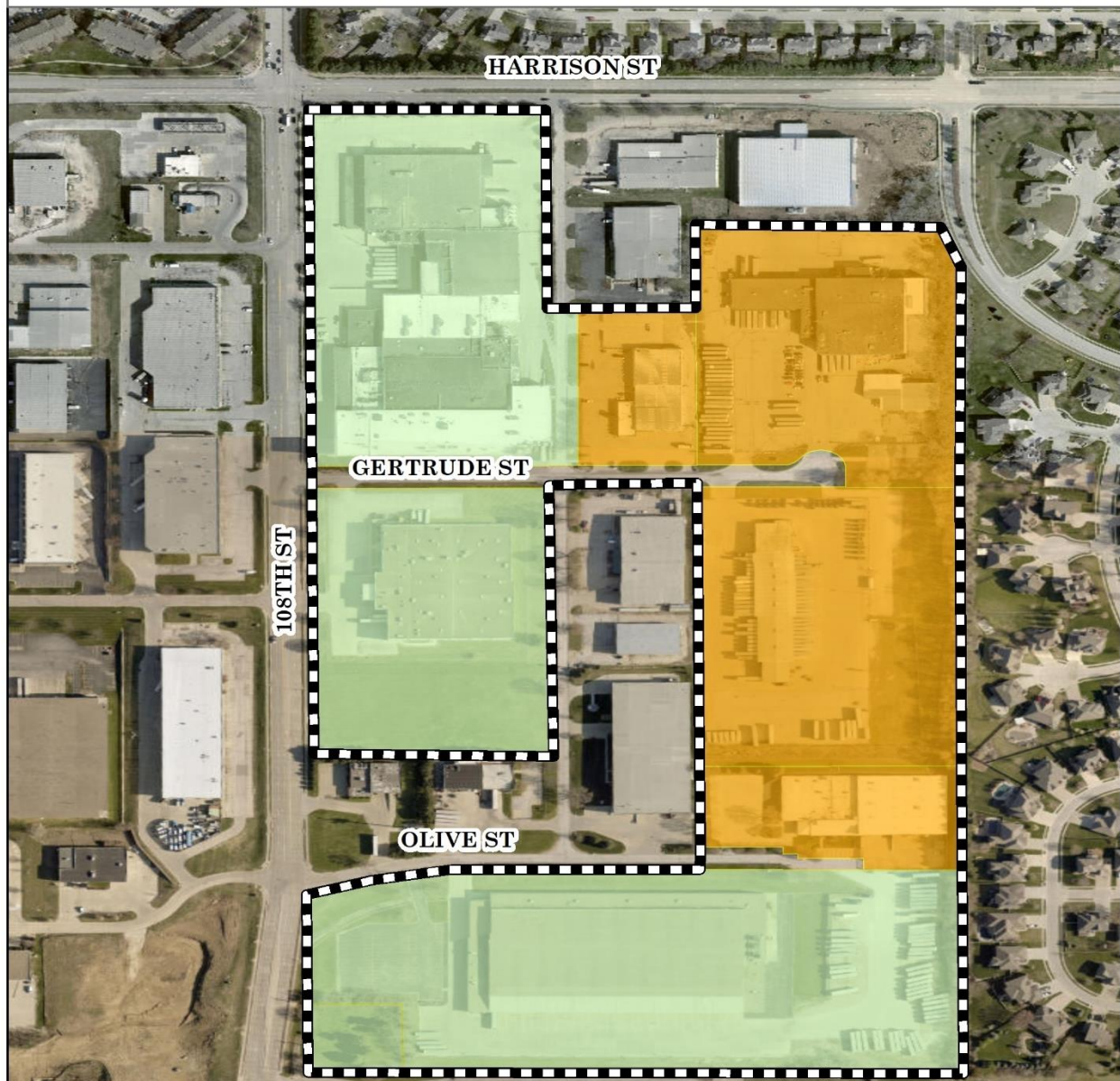
STREET CONDITIONS MAP – ILLUSTRATION 7

ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA

LA VISTA, NEBRASKA



0 0.05 0.1 0.2 0.3 0.4 Miles



LEGEND
REDEVELOPMENT AREA BOUNDARY

La Vista, Nebraska
 Blight & Substandard Determination Study
 Rotella's Italian Bakery Redevelopment Area



FAIR CONDITION

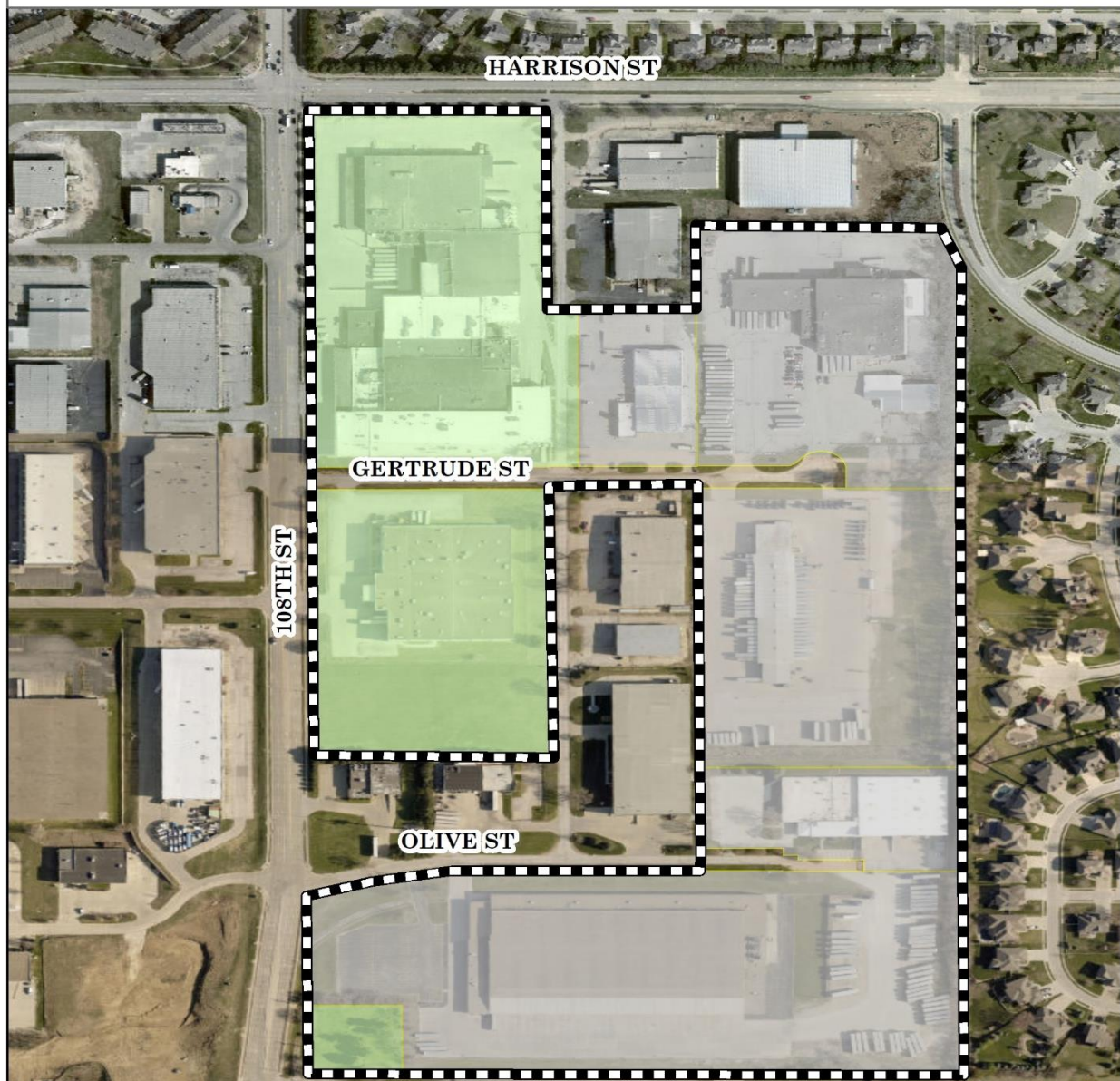
SIDEWALK CONDITIONS MAP

ILLUSTRATION 8

ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA
LA VISTA, NEBRASKA



0 0.05 0.1 0.2 0.3 0.4 Miles



* Lincoln, Nebraska * 402.464.5383 *



La Vista, Nebraska
Blight & Substandard Determination Study
Rotella's Italian Bakery Redevelopment Area



NO PUBLIC SIDEWALKS

3) Faulty Lot Layout in Relation to Size, Adequacy, Accessibility or Usefulness.

The review of property ownership and subdivision records and results of the **Structural/Site Conditions Survey** resulted in the determination of conditions associated with **faulty lot layout in relation to size, adequacy, accessibility or usefulness** of land throughout the **Rotella's Italian Bakery Redevelopment Area**.

1. Lot Size and Adequacy Issues.

Irregular tracts of land exist within the **Redevelopment Area**, which may need to be subdivided and re-platted to support modern redevelopment activities. As the **Area** is already developed and consists of the Rotella's Italian Bakery facilities, additional expansions or redevelopment projects may require subdividing or re-patting existing lots.

2. Accessibility or Usefulness.

Irregular tracts of land are considered to be **both functionally and economically obsolete** and may need to be subdivided, as per direction of the ***City of La Vista Subdivision Regulations***, and provided with modern infrastructure prior to supporting future growth consistent with the **Land Use Plan** associated with the ***La Vista Comprehensive Plan***.

Conclusion.

Faulty lot layout in relation to size, adequacy, accessibility or usefulness is a reasonable presence throughout the Rotella's Italian Bakery Redevelopment Area.



GOOD CONDITION

**HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH**

*** Lincoln, Nebraska * 402.464.5383 ***

(4) Insanitary and Unsafe Conditions.

The results of the **Structural/Site Conditions Survey**, along with information obtained from City of La Vista Staff, provided the basis for the identification of insanitary and unsafe conditions within the **Rotella's Italian Bakery Redevelopment Area**.

1. Age of Structures.

The analysis of all eight structures in **Redevelopment Area** identified 75 percent, or six of the eight total structures as being 40+ years of age or built in or prior to 1981. Additionally, the estimated average age of all buildings is 44 years. The advanced age of structures results in deteriorating buildings and structures with deferred maintenance and thus, creates insanitary and unsafe conditions.

2. Deteriorating/Dilapidated Buildings and Sites.

All of the existing structures in the **Redevelopment Area** were determined to be deteriorating with either minor or major defects. Structures in these conditions, in combination with "fair" or "poor" overall site conditions, as well as the storage of materials and debris on some parcels, can result in hazards that are detrimental to adjacent property owners and endanger local pedestrians and patrons, and thus create insanitary and unsafe conditions.

3. Lack of Adequate Utilities & Infrastructure.

City of La Vista and Metropolitan Utilities District staff estimate that the municipal water and sanitary sewer mains within **Redevelopment Area** are generally in "good" or "fair" condition, based upon performance and break history. Water and sewer mains in the **Redevelopment Area** are approximately 50 years of age or newer. As the system continues to age, replacements may be needed in the next five to 10 years. None of the sanitary sewer mains in the **Area** are constructed from Polyvinyl Chloride (PVC) pipes, which is a standard for modern sewer infrastructure. Water and sewer mains constructed of outmoded material can pose health, safety and sanitary problems for both utility employees and the general public.

A total of 62.5 percent of the eight parcels surveyed lacked access to a public sidewalk. Properties lacking sidewalks pose a hindrance to pedestrians. It also makes it difficult, if not impossible, for persons with certain types of disabilities to safely move throughout the **Area**.

Conclusion.

Insanitary and unsafe conditions are a reasonable presence throughout the Rotella's Italian Bakery Redevelopment Area.

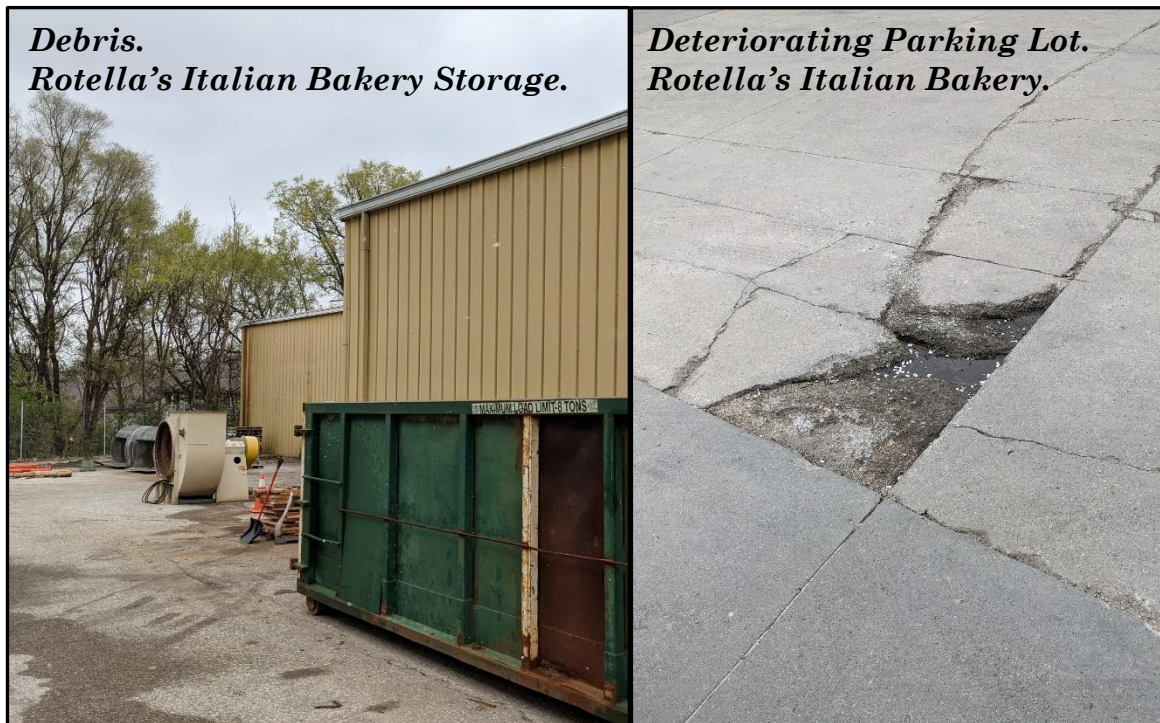
(5) Deterioration of Site or Other Improvements.

The results of the **Structural/Site Conditions Survey** determined the condition of site improvements within the **Rotella's Italian Bakery Redevelopment Area**, including public streets and private driveways, traffic control devices, sidewalks and off-street parking lots. The **Appendix** documents the present condition of these site features. The primary issue in the **Rotella's Italian Bakery Redevelopment Area** is the existing condition of buildings and associated properties, private drives and parking areas. **Area** conditions that lead to these findings included:

1. The evaluation of the overall site conditions concluded that approximately 37.5 percent, or three of the total eight parcels in the **Area** were in "fair" condition.
2. A total of 62.5 percent, or five of the eight total parcels, have no public sidewalks.
3. All structures were identified as deteriorating with either minor or major defects. These structures are candidates for moderate to substantial rehabilitation. Many of these associated parcels lack upkeep and maintenance and exhibit minimal landscaping, improvements and/or include minor debris.

Conclusion.

Deterioration of site improvements is a reasonable presence in the Rotella's Italian Bakery Redevelopment Area.



(6)

Diversity of Ownership.

A total of **five individuals** or **ownership groups** own property within the **Rotella's Italian Bakery Redevelopment Area**. Approximately half of the **Redevelopment Area** is owned by Rotella's Italian Bakery. The Portal Cemetery, a public/quasi-public use, and associated public streets and right-of-ways, are also located throughout the **Area**. Land assemblage of larger proportions is necessary for major developments to be economically feasible and attract financial support. Public patronage is also required to repay such financial support. Such assemblage is difficult without public intervention. **Illustration 9, Page 38**, identifies the **Diversity of Ownership** in the **Redevelopment Area**.

Conclusion.

The Factor diversity of ownership is of little to no presence in the **Rotella's Italian Bakery Redevelopment Area**.

(7) Tax or Special Assessment Delinquency Exceeding the Fair Value of the Land.

An examination of public records was conducted to determine the status of taxation for properties located within the **Rotella's Italian Bakery Redevelopment Area**. Real estate is taxed at approximately 98 percent of fair value, rendering it almost impossible for a tax to exceed value in a steady real estate market. A public protest system is designed to give the owner appeal rights for potential tax adjustment.

1. **Real Estate Values.**

The tax values within **Redevelopment Area** generally appeared to be equal to the market value of the properties. The total estimated assessed valuation of the **Area** is **\$33,193,388**.

2. Real Estate Taxes.

Public records were examined for the purposes of determining if delinquent taxes were currently outstanding on parcels within the **Redevelopment Area**. The records indicated that **zero** parcels within **Area** were classified as delinquent by the Sarpy County Treasurer's Office.

3. Tax Exempt.

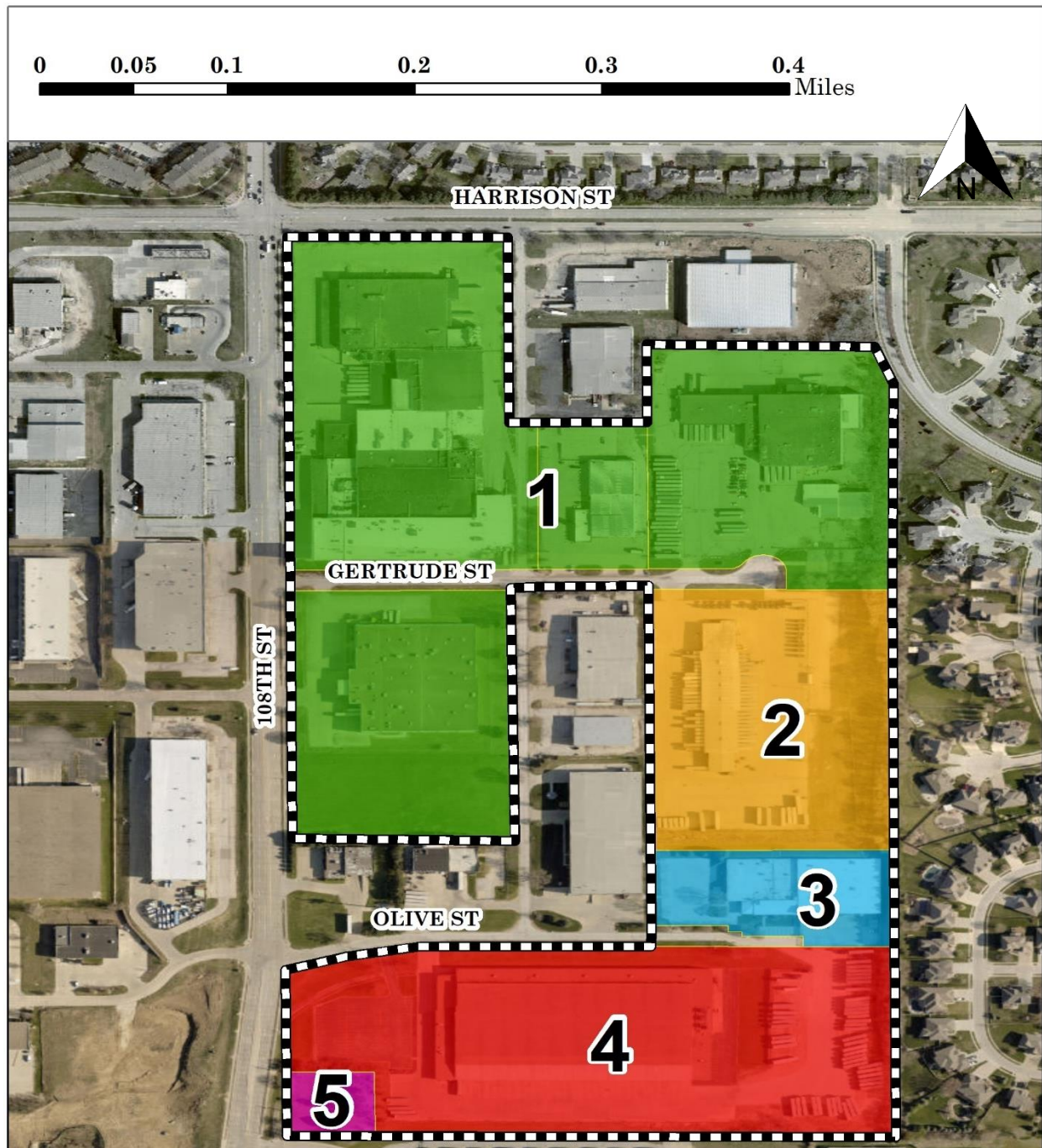
Information gathered from the Sarpy County Assessor's and Treasurer's Offices identified **one** property within the **Redevelopment Area** as having full exemption from property taxes. This exempt property is the Portal Cemetery.

Conclusion.

Taxes or special assessments delinquency have little or no presence in the Rotella's Italian Bakery Redevelopment Area.

DIVERSITY OF OWNERSHIP MAP – ILLUSTRATION 9
ROTELLA'S ITALIAN BAKERY REDEVELOPMENT AREA

LA VISTA, NEBRASKA



LEGEND

 REDEVELOPMENT AREA BOUNDARY

FIVE DISTINCT OWNERS/OWNERSHIP GROUPS

(8) Defective or Unusual Condition of Title.

HANNA:KEELAN ASSOCIATES, P.C.
COMMUNITY PLANNING & RESEARCH

* Lincoln, Nebraska * 402.464.5383 *

Whenever land is sold, mortgaged, or both, a title insurance policy is typically issued, at which time any title defects are corrected. Once title insurance has been written, all other titles in the same subdivision or addition will only have to be checked for the period of time subsequent to the creation of the addition or subdivision, as everything previous is the same and any defects will already have been corrected. Thus, the only possibility for title problems are from improper filings, since platting on properties that have not been mortgaged or sold is very small.

Conclusion.

Examination of public records does not provide any basis for identifying any defective or unusual conditions of title. Such few conditions as may exist would contribute to neither any existing problems nor to difficulty in acquisition or redevelopment and are therefore not found to exist at a level large enough to constitute a Blight Factor in the Rotella's Italian Bakery Redevelopment Area.

(9) Improper Subdivision or Obsolete Platting.

An analysis of the subdivision conditions in the **Rotella's Italian Bakery Redevelopment Area** revealed that improper subdivision and obsolete platting is present in the **Area**. Several individual lots and parcels within the **Area** have a range of sizes. Several parcels included in **Redevelopment Area** were incrementally split off from a larger tract of land in a variety of sizes and shapes necessary to support the existing development. Tracts of land exist throughout the **Area** may need to be re-platted for future development. A number of the lots in the area were created with deed splits, which is not an allowed method of property division as per the City of La Vista Subdivision Regulations. Hence, they are legally non-conforming.

Large lots could be targeted for additional industrial developments, using unoccupied or under-utilized sections of the **Area**. The installation of new water and sanitary sewer mains and public streets improvements may be required to support future industrial development.

Overall, the redevelopment/development of any properties considered **functionally** and **economically obsolete** may require re-platting and the provision of modern infrastructure to the properties.

Conclusion.

A reasonable presence of the Factor Improper Subdivision or Obsolete Platting exists in the Rotella's Italian Bakery Redevelopment Area.

10) The Existence of Conditions Which Endanger Life or Property by Fire and Other Causes.

1. Age of Utilities.

City of La Vista and Metropolitan Utilities District staff estimate that the municipal water and sanitary sewer mains within **Redevelopment Area** are generally in “good” or “fair” condition, based upon performance and break history. Water and sewer mains in the **Redevelopment Area** are approximately 50 years of age or newer. As the system continues to age, replacements may be needed in the next five to 10 years. None of the sanitary sewer mains in the **Area** are constructed from Polyvinyl Chloride (PVC) pipes, which is a standard for modern sewer infrastructure. Water and sewer mains constructed of outmoded material can pose health, safety and sanitary problems for both utility employees and the general public. Aging or deteriorated pipes can create fire flow issues due inadequate water pressures.

2. Advanced Age of Structures.

A total of six, or 75 percent of the total structures (with age of construction records available) were built in or prior to 1981, thus are 40+ years of age. The average age of all structures is estimated to be 44 years. Many of these buildings are in need of moderate to substantial rehabilitation, plus adequate fire protection innovation.

3. Overall Site Condition

The **Structural/Site Conditions Survey** identified a total of three (37.5 percent) parcels as being in a “fair” condition. This determination included the evaluation of the general condition of structures, site improvements and adjacent right-of-way conditions. Additionally, 87.5 percent, or seven of the eight total structures had parking area conditions deteriorated to at least a minor extent.

Conclusion.

The conditions which endanger life or property by fire and other causes are a reasonable presence of Factor throughout the Rotella’s Italian Bakery Redevelopment Area.

(11) Other Environmental and Blighting Factors.

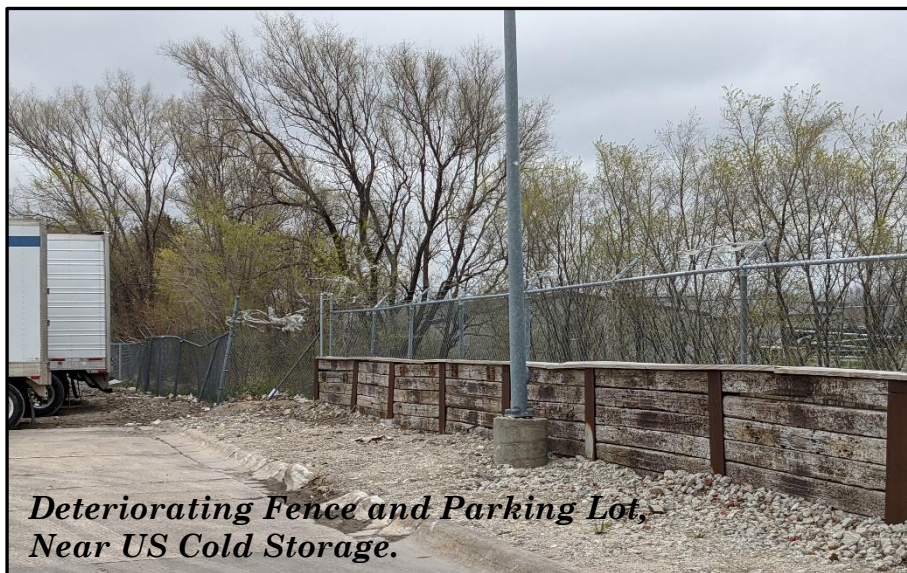
The **Nebraska Community Development Law** includes a statement of purpose regarding additional criterion for identifying blight, viz., "economically or socially undesirable land uses." Conditions which are considered to be economically and/or socially undesirable include: (a) incompatible uses or mixed-use relationships, (b) economic obsolescence, and c) functional obsolescence. For purpose of this analysis, functional obsolescence relates to the physical utility of a structure and economic obsolescence relates to a property's ability to compete in the marketplace. These two definitions are interrelated and complement each other.

Functional and economic obsolescence is apparent in several properties within the **Redevelopment Area**. The average age of all buildings in the **Area** is **44 years**. Due to the age and lack of adequate maintenance and upkeep, several of these structures are deteriorating and in need of rehabilitation. These parcels are considered **underdeveloped** and **underutilized** with the potential to support more valuable development than current uses.

Although infrastructure improvements have occurred throughout portions of the **Redevelopment Area**, additional efforts are needed. Numerous problems or obstacles exist for comprehensive redevelopment efforts by the private sector; problems that only public financial assistance programs can remedy. These include the improvement of some of the oldest segments of the sanitary sewer and water distribution systems, the resurfacing of road and parking areas, and the rehabilitation of deteriorating buildings/structures.

Conclusion.

Other Environmental Blighting Factors are a reasonable presence throughout the Rotella's Italian Bakery Redevelopment Area, containing functionally and economically obsolete parcels.



(12)

Additional Blighting Conditions.

According to the definition set forth in the **Nebraska Community Development Law**, Section 18-2102, in order for an area to be determined "blighted" it must contain at least one of the five conditions identified below:

1. Unemployment in the designated blighted and substandard area is at least one hundred twenty percent of the state or national average;
2. **The average age of the residential or commercial units in the area is at least forty years;**
3. More than half of the plotted and subdivided property in the area is unimproved land that has been within the City for forty years and has remained unimproved during that time;
4. The per capita income of the designated blighted and substandard area is lower than the average per capita income of the Village or City in which the area is designated; or
5. The area has had either stable or decreasing population based on the last two decennial censuses.

One of the aforementioned criteria is prevalent throughout the designated blighted areas.

The average age of both residential or commercial units in the area is at least forty (40) years.

Based upon the results of the Field Survey and confirmed by the analysis of Sarpy County Assessor's Office records, the estimated average age of **all structures in Redevelopment Area** is **44 years**. No residential structures are present in the **Area**. Additionally, 75 percent, or six of the eight structures are 40+ years of age.

Conclusion.

The criteria of average age of residential and commercial units in the area is at least 40 years of age. One of the five additional blighting conditions is a strong presence throughout Rotella's Italian Bakery Redevelopment Area.

DETERMINATION OF REDEVELOPMENT AREA ELIGIBILITY

The **Rotella's Italian Bakery Redevelopment Area** meets the requirements of the **Nebraska Community Development Law** for designation as both a "**Blighted and Substandard Area**." All **four Factors** that constitute the **Area** as substandard are present to a strong or reasonable extent. Of the 12 possible **Factors** that can constitute the **Area blighted**, **nine** have either a reasonable or strong presence in the **Redevelopment Area**. **Factors** present in each of the criteria are identified below.

Substandard Factors

1. Dilapidated/deterioration.
2. Age or obsolescence.
3. Inadequate provision for ventilation, light, air, sanitation or open spaces.
4. Any combination of factors that are detrimental to the public health, safety, morals, or welfare.

Blight Factors

1. A substantial number of deteriorated or dilapidated structures.
2. Defective or inadequate street layout.
3. Faulty lot layout.
4. Insanitary or unsafe conditions.
5. Deterioration of site or other improvements.
6. Improper subdivision or obsolete planning.
7. The existence of conditions which endanger life or property by fire or other causes.
8. Other environmental and blighting factors.
9. One of the other five conditions.

Although all of the previously listed **Factors** are at least reasonably present throughout the **Rotella's Italian Bakery Redevelopment Area**, the conclusion is that the average age and condition of the structures, insanitary and unsafe conditions, deterioration of site or other improvements and presence of functionally and economically obsolete buildings and land uses are a sufficient basis for designation of the **Area** as **blighted and substandard**. The extent of **Blight** and **Substandard Factors** in **Redevelopment Area**, addressed in this **Study**, is presented in **Tables 1 and 2, Pages 5 and 7**. The eligibility findings indicate that the **Area** is in need of revitalization and strengthening to ensure it will contribute to the physical, economic and social well-being of the City of La Vista and support a variety of new developments.

City of La Vista, Nebraska.

Rotella's Italian Bakery Redevelopment Area.

Appendix

May, 2021.



**Structural/Site Conditions
Survey Form**

Parcel # _____
Address: _____

Section I: EXISTING LAND USE.

1. Type of Units: ___ SF ___ MF ___ Mobile Home
2. Vacant Parcel: _____ Developable _____ Undevelopable
3. Non-residential Use: _____ Commercial _____ Industrial _____ Public
4. Mixed Use _____
5. Occupied _____ Vacant _____

Section II: STRUCTURAL COMPONENTS.

	Primary Components	(Critical) Dilapidated	(Major) Deteriorating	Minor	None	Sound
1	Roof					
2	Wall Foundation					
3	Foundation					
_____ Concrete _____ Stone _____ Rolled Asphalt _____ Brick _____ Other						
	Secondary Components	(Critical) Dilapidated	(Major) Deteriorating	Minor	None	Sound
4	Roof					
_____ Asphalt Shingles _____ Rolled Asphalt _____ Cedar _____ Combination _____ Other						
5	Chimney					
6	Gutters, Downspouts					
7	Wall Surface					
_____ Wood _____ Masonry _____ Siding _____ Stucco _____ Combination _____ Other						
8	Paint					
9	Doors					
10	Windows					
11	Porches, Steps, Fire Escape					
12	Driveways, Side Condition					

Final Rating:

_____ Sound _____ Deficient-Minor _____ Deficient-Major _____ Dilapidated
Built Within: _____ 1 year _____ 1-5 years _____ 5-10 years
 _____ 10-20 years _____ 20-40 years _____ 40-100 years _____ 100+ years

Section III: PARCEL/SITE COMPONENTS

1. Street Surface Type: _____
2. Street Condition: _____ E _____ G _____ F _____ P
3. Sidewalk Condition: _____ N _____ E _____ G _____ F _____ P
4. Parking (Off-Street): _____ N _____ E _____ G _____ F _____ P
 _____ # of Spaces _____ Surface
5. Railroad Track/Right-of Way Composition: _____ N _____ E _____ G _____ F _____ P
6. Existence of Debris: _____ MA _____ MI _____ N
7. Overall Site Condition: _____ E _____ G _____ F _____ P

Rotella's Bakery Redevelopment Area - Site and Structural Conditions.

Overall Site Conditions	Total	Percent	Industrial	Public/Quasi Public
Excellent	0	0.0%	0	0
Good	5	62.5%	4	1
Fair	3	37.5%	3	0
Poor	0	0.0%	0	0
Total	8	100.0%	7	1

Occupancy	Total	Percent	Industrial	Public/Quasi Public
No Structure	1	12.5%	1	0
Occupied	7	87.5%	6	1
Vacant	0	0.0%	0	0
Total	8	100.0%	7	1

Street Type	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Concrete	5	62.5%	3	1
Asphalt	3	37.5%	4	0
Gravel	0	0.0%	0	0
Brick	0	0.0%	0	0
Total	8	100.0%	7	1

Street Condition	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Excellent	0	0.0%	0	0
Good	5	62.5%	4	1
Fair	3	37.5%	3	0
Poor	0	0.0%	0	0
Total	8	100.0%	7	1

Sidewalk Condition	Total	Percent	Industrial	Public/Quasi Public
None	5	62.5%	5	0
Excellent	0	0.0%	0	0
Good	3	37.5%	2	1
Fair	0	0.0%	0	0
Poor	0	0.0%	0	0
Total	8	100.0%	7	1

Debris	Total	Percent	Industrial	Public/Quasi Public
None	5	62.5%	5	0
Minor	3	37.5%	2	1
Major	0	0.0%	0	0
Total	8	100.0%	7	1

Age of Construction	Total	Percent	Industrial	Public/Quasi Public
No Age Available	0	0.0%	0	0
1-5 Years	0	0.0%	0	0
5-10 Years	0	0.0%	0	0
10-20 Years	0	0.0%	0	0
20-40 Years	2	25.0%	2	0
40-100 Years	5	62.5%	5	0
100+ Years	1	12.5%	0	1
Total	8	100.0%	7	1

Final Structure Rating	Total	Percent	Industrial	Public/Quasi Public
Sound	0	0.0%	0	0
Deteriorating - Minor	7	87.5%	7	0
Deteriorating - Major	1	12.5%	1	0
Dilapidated	0	0.0%	0	0
Total	8	100.0%	8	0

Doors	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	7	87.5%	7	0
Minor	1	12.5%	1	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Windows	Total	Percent	Industrial	Public/Quasi Public
None	2	25.0%	2	0
Sound	5	62.5%	5	0
Minor	1	12.5%	1	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Porches and Steps	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	0	0.0%	0	0
Minor	8	100.0%	8	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Paint	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	1	12.5%	1	0
Minor	7	87.5%	7	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Driveway and Site	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	1	12.5%	1	0
Minor	7	87.5%	7	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Roof Structure	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	1	12.5%	1	0
Minor	7	87.5%	7	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Wall Foundation	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	3	37.5%	3	0
Minor	5	62.5%	5	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Foundation	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	8	100.0%	8	0
Minor	0	0.0%	0	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Foundation Type	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Concrete	8	100.0%	8	0
Stone	0	0.0%	0	0
Rolled Asphalt	0	0.0%	0	0
Brick	0	0.0%	0	0
Total	8	100.0%	8	0

Roof Surface	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	2	25.0%	2	0
Minor	6	75.0%	6	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Roof Type	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Asphalt Shingles	0	0.0%	0	0
Rolled Asphalt	4	50.0%	4	0
Cedar	0	0.0%	0	0
Combination	0	0.0%	0	0
Metal	4	50.0%	4	0
Total	8	100.0%	8	0

Chimney	Total	Percent	Industrial	Public/Quasi Public
None	8	100.0%	8	0
Sound	0	0.0%	0	0
Minor	0	0.0%	0	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Gutters, Downspouts

	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	6	75.0%	6	0
Minor	2	25.0%	2	0
Substandard	0	0.0%	0	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Wall Surface

	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Sound	0	0.0%	0	0
Minor	7	87.5%	7	0
Substandard	1	12.5%	1	0
Critical	0	0.0%	0	0
Total	8	100.0%	8	0

Wall Surface Type

	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Wood	0	0.0%	0	0
Masonry	5	62.5%	5	0
Siding	0	0.0%	0	0
Combination	1	12.5%	1	0
Stucco	0	0.0%	0	0
Metal	2	25.0%	2	0
Total	8	100.0%	8	0

Parking Surface

	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
Concrete	5	62.5%	5	0
Asphalt	3	37.5%	3	0
Gravel	0	0.0%	0	0
Dirt/Grass	0	0.0%	0	0
Brick	0	0.0%	0	0
Total	8	100.0%	8	0

Parking Spaces

	Total	Percent	Industrial	Public/Quasi Public
None	0	0.0%	0	0
1 to 2	0	0.0%	0	0
3 to 5	0	0.0%	0	0
6 to 10	0	0.0%	0	0
11 to 20	1	12.5%	1	0
21 or more	7	87.5%	7	0
Total	8	100.0%	8	0



June 17, 2021

Mr. Bruce Fountain AICP
Community Development Director
City of La Vista
8116 Park View Blvd
La Vista, NE 68128

RE: Review of "Rotella's Italian Bakery Redevelopment Area Blight and Substandard Determination Study" for the City of La Vista, NE

Dear Bruce;

After reviewing the Rotella's Italian Bakery Redevelopment Area Blight and Substandard Determination Study completed by Hanna: Keelan Associates, it is my professional opinion that the study meets the statutory requirements of the Community Redevelopment Law as presented; provided that the right-of-way (R.O.W.) adjacent to the identified parcels is included in the area description in some manner and not simply assumed to be included.

I would strongly encourage the City of La Vista to verify the adjacent R.O.W. is included in the final form of the study. The inclusion of the R.O.W. by reference will greatly increase the defensibility of the study in my professional opinion if said study were challenged.

I find the criteria presented in the study by Hanna: Keelan to be in conformance with the criteria found in N.R.S. §18-2103 for designating an area as Blighted and Substandard. Thus, the area identified in the study could be designated as Blighted and Substandard. While the Statutes describe a number of criteria or factors which can qualify an area for said designation, it is my professional opinion and understanding that not all of the items are required to be met. This study identifies the presence of the following Substandard Factors:

- Dilapidation/deterioration
- Age or obsolescence
- Inadequate provision for ventilation, light, air, sanitation or open spaces
- Any combination of factors that are detrimental to the public health, safety, morals or welfare

In addition, the study identifies the presence of the following Blight Factors:

- A substantial number of deteriorated or dilapidated structures
- Existence of defective or inadequate street layout (including street conditions)
- Faulty lot layout in relation to size, adequacy, accessibility or usefulness
- Insanitary or unsafe conditions
- Deterioration of site or other improvements
- Improper subdivision or obsolete platting
- The existence of conditions which endanger life or property by fire or other causes
- Other environmental and blighting factors

After reviewing the examples provided showing the presence of these factors, I am in agreement that the area qualifies as blighted and substandard under Nebraska State Statutes.

If you have questions or comments, please contact me at 402.367.5031 or 402.606.6405.

Sincerely yours,

Keith A. Marvin, AICP
President/Project Manager

Marvin Planning Consultants, Inc.

382 North 4th Street
P.O. Box 410
David City, NE 68632
402.367.5031
402.606.6405